

Business & Society

Small Business and Social Irresponsibility in Developing Countries: Working Conditions and 'Evasion' Institutional Work

Journal:	<i>Business & Society</i>
Manuscript ID	BAS-14-0210.R3
Manuscript Type:	Original Manuscript - Full Length
Keywords:	small business social irresponsibility, global supply chains, working conditions, developing countries, institutional work
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3 **Small Business and Social Irresponsibility in Developing Countries: Working**
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5 **Conditions and ‘Evasion’ Institutional Work**
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10 **Abstract**
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13 assumed to respond in a straightforward manner to institutional demands for improved
14 working conditions. This paper problematizes this perspective. Drawing upon extensive
15 qualitative data from Tirupur’s knitwear export industry in India, we highlight owner-
16 managers’ agency in avoiding or circumventing these demands. The small businesses here
17 actively engage in *irresponsible* business practices and ‘evasion’ institutional work to disrupt
18 institutional demands in three ways: *undermining assumptions and values*, *dissociating*
19 *consequences*, and *accumulating autonomy and political strength*. This ‘evasion’ work is
20 supported by three conditions: *void* (in labour welfare mechanisms), *distance* (from
21 institutional monitors), and *contradictions* (between value systems). Through detailed
22 empirical findings, the paper contributes to research on both small business social
23 responsibility and institutional work.
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Keywords: small business social irresponsibility, working conditions, developing countries,
global supply chains, institutional work.

Introduction

Most research on Small Business Social Responsibility (SBSR)¹ focuses on small businesses² in developed countries, including the UK (e.g. Spence, 2007) and the USA (e.g. Burton & Goldsby, 2009). We know little about SBSR in developing countries³ (Jamali, Lund-Thomsen, & Jeppesen, 2015b); Lund-Thomsen, Lindgreen, & Vanhamme, 2014) and in particular about the impact of institutional constellations on SBSR practices (Jamali et al., 2015b). More specifically, our knowledge of how small businesses, embedded in global supply chains, manage institutional demands⁴ for improved working conditions⁵ – in the form of state regulations and private sustainability standards – is extremely limited (Egels-Zandén, 2015; Jamali, Lund-Thomsen, & Khara, 2015a).

Numerous studies focus on substandard working conditions across ‘global supply chains’, ‘global production networks’ (GPNs) or ‘global value chains’ (GVCs)⁶ (Barrientos & Smith, 2007; Locke, Amengual, & Mangla, 2009). But, as Egels-Zandén (2015, p.1) puts it, “the scholarly conversation ... ignores or dismisses the role of small and medium-sized enterprises (SMEs) in GPNs”. There is a failure to distinguish between large and small suppliers (with exceptions such as Ciliberti, de Groot, de Haan, & Pontrandolfo, 2009; Jamali et al., 2015a; Luken & Stares, 2005) by using collective terms such as ‘suppliers’ or ‘sub-contractors’ to refer to all types of suppliers in general. In practice, the majority of suppliers in global supply chains located in developing countries are small businesses (Raynard & Forstater, 2002), and small businesses are typically very different from large ones (Barrett & Rainnie, 2002; Spence, 2014; Terziovski, 2010; Wickert 2014). Other studies have stressed that sustainability standards in global supply chains are “ill-equipped” (Wijen, 2014, p. 302) to deal with the complexity underpinning global supply chains and developing country contexts, where most suppliers are located (Lund-Thomsen & Lindgreen, 2014; Mena &

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3 Palazzo, 2012; Soundararajan & Brown, 2014). This results in ‘decoupling’ or ‘selective
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5 coupling’ practices by suppliers in order to deal with such standards (Jamali et al., 2015a;
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7 Nadvi, 2008).

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10 From the available literature we can make two claims: first, institutional pressures to
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12 improve working conditions, from both local regulations and sustainability standards, have
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14 failed to produce the expected improvements in small businesses in developing countries
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16 (Ciliberti et al., 2009); second, these small businesses frequently violate such institutional
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18 demands (Jamal et al., 2015a). However, we know little about how owner-managers flout
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20 institutional demands, or the conditions which facilitate such behaviour. We address this gap
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22 by asking two questions: *How do small businesses in developing countries, when part of*
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24 *global supply chains, respond to institutional demands for improved working conditions?;*
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26 *and What conditions facilitate their responses?* We address these questions through an in-
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28 depth qualitative study of small businesses in the knitwear export industry in Tirupur, India.
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32 We utilise the theoretical lens of institutional work, defined as “the purposive action
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34 of individuals and organizations aimed at creating, maintaining and disrupting institutions”
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36 (Lawrence & Suddaby, 2006, p.215). This emphasises “a broader vision of agency in
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38 relationship to institutions, one that avoids depicting actors either as "cultural dopes" trapped
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40 by institutional arrangements, or as hypermuscular institutional entrepreneurs” (Lawrence,
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42 Suddaby, & Leca, 2009, p.1). Owner-managers possess agency to an extent, but nevertheless
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44 remain resource dependent (Jamali, Zanhour, & Keshishian, 2009; Luken & Stares, 2005).
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46 The practical ways in which they cope with institutional demands are mostly undramatic,
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48 common and undetectable, and driven as well as constrained by context. The concept of
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50 institutional work allows the uncovering of such practices (Lawrence, Suddaby, & Leca,
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52 2011).
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3 We specifically focus on the disrupting element of institutional work – the ways
4 individuals intentionally violate, undermine, avoid, reject or manipulate institutions
5 (Lawrence & Suddaby, 2006). We describe how resource dependent owner-managers make
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7 ‘disrupting efforts’ to reject or avoid the demands of dominant institutional structures,
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9 engaging in what we refer to as ‘evasion’ work. Evasion (*dictionary meaning* –
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11 ‘*circumvention*’ or ‘*dodging*’) means appearing to follow the rules whilst violating the
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13 essence of those rules to mis-direct the interpretation of others. Owner-managers disrupt
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15 institutional demands that are ideologically misaligned with their values, and for which they
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17 do not possess the resources to commit, and yet avoid any immediate negative consequences
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19 (in the form of, for example, cancellation of a trade agreement by a buyer or fines from the
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21 local labour inspectorate). Owner-managers are thus resource-dependent or ‘marginal’ (Marti
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23 & Mair, 2009), and yet skilful enough to draw out and utilise opportunities provided by their
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25 context.
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32 Our contribution is three-fold. First, by highlighting the mundane ways in which
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34 Tirupur owner-managers evade institutional demands, we address the call for more
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36 systematic and critical analyses of the organization of working conditions in small businesses
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38 that are part of global supply chains (Egels-Zandén, 2015; Jamali et al., 2015b; Saini &
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40 Budhwar, 2008). Through this, we also contribute to research on small business social
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42 *ir*responsibility in developing countries (e.g. Blackman, 2006). Second, by showing how
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44 institutional demands for improved working conditions, especially sustainability standards,
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46 push owner-managers in Tirupur to engage in ‘evasion’ work to circumvent such demands,
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48 we contribute to the ongoing conversation – also known as ‘critical Corporate Social
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50 Responsibility (CSR)’ (Idemudia, 2011; Prieto-carron et al., 2006) – that highlights the
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52 inability of CSR programmes and sustainability standards to encourage socially and
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3 environmentally responsible business practices in global supply chains (Soundararajan &
4 Brown, 2014). Third, we contribute to the field of institutional work by: (a) showing how,
5 and under what conditions, resource dependent individuals engage in ‘evasion’ work to
6 disrupt institutional demands, a type of institutional work that is normally attributed to
7 powerful and resourceful actors (Lawrence & Suddaby, 2006; Marti & Mair, 2009); (b)
8 expanding Lawrence and Suddaby’s (2006) categories of potential ways in which individuals
9 can disrupt institutions through ‘evasion’ work; and (c) expanding the focus of institutional
10 work to a relatively unstable and less advanced field, namely the garment industry in a
11 developing country context, as most research focuses on actors and firms located in stable
12 and advanced fields (Marti & Mair, 2009).

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25 The paper is structured as follows. We begin by reviewing literature connecting
26 ‘small business’, ‘working conditions’, ‘developing countries’ and ‘global supply chains’.
27 This is followed by a discussion of the central theoretical concept of institutional work. We
28 then outline the research setting and the methodology by which the study was conducted. In
29 our findings we demonstrate: (a) how owner-managers, as primary decision-makers, engage
30 in evasion work to avoid local and international institutional demands for improved working
31 conditions; and (b) the conditions facilitating their engagement in such work. Finally, we
32 discuss the contribution of the paper (to research on SBSR and institutional work), its
33 limitations, and future research directions.

34 35 36 37 38 39 40 41 42 43 44 45 46 47 ***Small Business, Working Conditions, Developing Countries and Global Supply Chains***

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49 In developing economies, small businesses are an increasing focus for public policy-makers
50 because of their active multi-faceted contribution to economic development (Singh, Garg, &
51 Deshmukh, 2009). However, working conditions within these firms, especially when they are

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3 part of global supply chains as tier 2 or tier 3 (and further) suppliers, are frequently very poor
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5 (Saini & Budhwar, 2008). The ILO reports that small businesses employ at least half the
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7 industrial workers of the developing world – especially in labour-intensive garments, leather,
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9 toys, food and jewellery production and exporting industries – and are normally characterised
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11 by substandard working conditions (ILO, 2013). Media reports of accidents in small sourcing
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13 facilities in Bangladesh, India, Pakistan and regions of South America substantiate the
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15 presence of equivalent conditions in small businesses in a range of developing countries⁷.
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19 So, why do regulations, laws, standards, and other voluntary initiatives not fulfil their
20
21 purpose of improving working conditions in these firms? The literature offers three
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23 explanations. First, most small businesses in developing countries are resource dependent and
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25 operate in a concentrated and relatively limited territory (Luken & Stares, 20105). They tend
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27 to focus on day-to-day survival, rather than investing in expensive activities that do not
28
29 bestow immediate benefits (Jamali et al., 2009; Saini & Budhwar, 2008). This resource
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31 dependency can impose serious constraints on how working conditions are organized
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33 (Ogunyomi & Bruning, 2015).
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37 Second, in a range of developing countries, small businesses are excluded – based on
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39 numerical thresholds – from certain aspects of labour law, under the premise that this
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41 facilitates their growth and promotes entrepreneurship by reducing the costs arising from
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43 legal compliance (Ayyagari, Beck, & Demirguc-Kunt, 2007; Fenwick, Howe, Marshall, &
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45 Landau, 2008). In Chile, Kenya, Vietnam, India and South Africa, for example, legal
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47 obligations concerning occupational health and safety, collective bargaining and freedom of
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49 association vary according to the size of the enterprise, with smaller or micro- businesses
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51 generally not covered. It remains unclear, however, whether this has any positive impact on
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53 small businesses or workers. Further, studies suggest that even including them may make
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3 little difference, due to the heterogeneity of small businesses and under-resourced and corrupt
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5 authorities (Stigzelius & Mark-Herbert, 2009).
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8 Finally, small businesses in developing countries are often caught between trade
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10 related pressures and demands for improved working conditions from lead actors in their
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12 chains (i.e. they are stakeholders in other entities' stakeholder maps (Spence, 2014)). On the
13
14 one hand, they face pressures to reduce production costs, to increase efficiency and improve
15
16 quality. On the other, standardised management tools in the form of standards, codes or
17
18 certifications require the adoption of measures which sometimes go beyond regulatory
19
20 requirements regarding working conditions (Amaeshi, Osuji, & Nnodim, 2008; Dawson,
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22 Breen, & Satyen, 2002; Lund-Thomsen & Nadvi, 2010). These tools echo the concerns and
23
24 priorities of consumers and NGOs from developed nations and the more powerful firms in the
25
26 chain (Jamali et al., 2015b). Rarely do they represent either the small firm or the developing
27
28 country perspective. Some scholars go so far as to criticize these measures as 'unjustified
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30 attacks' on small businesses (Fassin, 2008) and a reflection of 'post-colonial imperialism'
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32 (Boje & Khan, 2009). Caught between such conflicting demands, small businesses tend to
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34 focus more on trade related pressures and less on demands unrelated to their day-to-day
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36 circumstances, such as complying with sustainability standards (Ciliberti, de Haan, de Groot,
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38 & Pontrandolfo, 2011).
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44 There remains a shortage of systematic research on working conditions in developing
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46 country small businesses (Saini & Budhwar, 2008), especially in the context of global supply
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48 chains (Egels-Zandén, 2015; Jamali et al., 2015a). Demuijnck and Ngnodjom, (2013) and
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50 Jamali et al. (2009) explore the peculiar attributes of SBSR in developing countries, but do
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52 not consider global supply chains. They also concentrate on a broader area of social
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54 responsibility and not specifically on working conditions. Ciliberti et al. (2009) and Rahbek
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3 Pedersen (2009) consider social responsibility practices of small businesses that are part of
4 global supply chains, but focus on small businesses in developed countries. Likewise, Luken
5 and Stares (2005) explore the practicality of a business case for social responsibility practices
6 of small businesses in developing countries that are part of global supply chains, but again do
7 not specifically deal with working conditions. The issue of working conditions in global
8 supply chains is widely explored in the global supply chains and international development
9 literatures (e.g. Barrientos & Smith, 2007; Beschorner & Müller, 2007), but these do not
10 normally take the small business perspective into consideration.

11
12 We believe Jamali et al. (2015a) are the first to exclusively study working conditions
13 in small businesses that are part of global supply chains. They show how Indian football
14 manufacturing small businesses use 'selective coupling' (Pache & Santos, 2013) to manage
15 institutional demands in the form of CSR tools, standards or certifications. Using critical CSR
16 and institutional theory, they found small businesses using local cluster-based joint initiatives
17 to comply with demands to eradicate child labour, while decoupling or not complying with
18 demands for other human and labour rights issues. We expand these findings by specifically
19 scrutinizing the aspect of decoupling. In addition, while previous studies theorise the agency
20 of owner-managers, they are yet to uncover the practical mundane activities through which
21 owner-managers accomplish such decoupling.

22 23 ***Institutional Work, and Resource Dependent and Marginal Individuals***

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25 In early work on institutional theory (Meyer & Rowan, 1977; Powell & DiMaggio, 1991),
26 institutions were ascribed agency, rather than individuals (Pache & Santos, 2013). In contrast,
27 recent work on 'institutional entrepreneurship' (Garud, Hardy, & Maguire, 2007; Maguire,
28 Hardy, & Lawrence, 2004) has depicted individual actors as possessing heroic powers to
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3 influence and change institutions (Battilana, 2006). The concept of ‘institutional work’ has
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5 emerged as an alternative to these two rather exaggerated positions (Lawrence, Leca, &
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7 Zilber, 2013), drawing on the sociology of practice to help explain the situated actions of
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9 individuals as they attempt to deal with and respond to institutional demands. This helps to
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11 illuminate the intentional practical activities, often imperceptible and routine rather than
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13 heroic, through which institutions are created, maintained and disrupted (Lawrence et al.,
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15 2013).
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19 Our intention is to understand how small businesses violate, ‘disrupt’ or “reject”
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21 (Oliver, 1992, p. 567) institutional demands. According to Lawrence and Suddaby (2006),
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23 disruption involves “attacking or undermining the mechanisms that lead members to comply
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25 with institutions” (p. 235) or “manipulating the social and symbolic boundaries that constitute
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27 institutions” (p. 238), and this requires resources and power that are normally possessed by
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29 ‘elites’, ‘professionals’ or ‘professional groups’ in an advanced and stable field. Although
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31 important insights are emerging into how institutional work occurs (Slager, Gond, & Moon,
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33 2012; Zietsma & Lawrence, 2010), who engages in institutional work (Singh & Jayanti,
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35 2013; Suddaby & Viale, 2011), and what constitutes institutional work (Battilana &
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37 D’Aunno, 2009; Smets & Jarzabkowski, 2013), there remain two important limitations with
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39 respect to the range of context and actors covered (Marti & Mair, 2009). First, studies tend to
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41 concentrate only on powerful and resourceful actors, giving less attention to those located on
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43 “the margins of industrialized society” (Lawrence et al., 2009, p. 19). Second, the focus is
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45 primarily upon developed and stable fields, such as professional organizations and advanced
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47 industries in developed countries (Marti & Mair, 2009).
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52 More recent studies have challenged this dominant perspective by shifting the focus
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54 from resourceful and powerful actors in the developed world to more marginal actors within
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3 the developing world (Karam & Jamali, 2013; Marti & Mair, 2009). Marti and Mair (2009)
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5 explore the institutional work of social entrepreneurs in India, Egypt and Bangladesh to
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7 alleviate poverty. Karam and Jamali (2013) show how corporations use CSR as a form of
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9 institutional work to disrupt existing gender institutions in the Middle East for positive
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11 developmental change. Such studies show that even the “powerless, disenfranchised, and
12
13 under resourced, who seemingly have no choice other than compliance, are also doing
14
15 important institutional work” (Marti & Mair, 2009, p.101). Nevertheless, these studies see
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17 disruption work as directed towards positive institutional change, which misses how marginal
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19 actors also engage in disruption work to violate or evade institutional demands.
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25 **Methodology**

26 ***Research Setting***

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28 We studied small-scale garment exporters located in Tirupur, in Tamil Nadu, India.
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30 According to the Indian Ministry of Textiles (2012), the Tirupur cluster accounts for more
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32 than 50% of total knitwear garment exports from India. Small businesses in Tirupur are
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34 subcontractors to large organizations or buying agents, usually employ between 25-75
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36 workers, and are resource dependent. Owner-managers are the dominant actors – both
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38 principals and agents – and ultimately control all business practices. They play a variety of
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40 roles: production manager, human resource manager, personal counsellor, departmental
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42 supervisor, accounting and finance manager, and also production worker whenever needed.
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48 Institutional demands for improved working conditions mainly come from two actors:
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50 the Indian government and global buyers. The government’s demands are conveyed through
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52 obligatory national and state labour regulations or laws, which total more than one hundred.
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54 Those relevant to the research context are 26 Indian federal laws and 4 Tamil Nadu state
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3 laws. Their violation entails coercive penalties in the form of imprisonment, fines or both⁸.
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5 There are government appointed monitors at different levels. With respect to Tirupur, these
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7 are a deputy chief inspector, two inspectors, and four assistant inspectors. Global buyer
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9 demands are transmitted through third party standards such as SA 8000, BSCI, WRAP, Sedex
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11 and company-specific codes, usually aligned to local government regulations. Global buyers
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13 often require compliance to the minimum requirements of these mechanisms as a condition
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15 for trade. Figure 1 illustrates how these demands are imposed on small businesses in the
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17 research context.
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23 **- Insert Figure 1 Here -**
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26 Despite these measures, working conditions in small businesses in Tirupur are rather
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28 varied, informal and detached from institutional demands (see Table 1 for a comparison of
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30 actual working conditions with expected standards). Institutional prescriptions do not
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32 determine working conditions in the research context (de Neve, 2008), owner-managers do
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34 not follow well-defined guidelines, and everyday activities are *ad hoc*.
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38 **- Insert Table 1 Here -**
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40 41 42 ***Data Collection***

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44 Qualitative data were collected in two stages, primarily in the form of face-to-face and
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46 telephonic in-depth semi-structured interviews. During stage one, a pilot study was conducted
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48 consisting of interviews with 2 owner-managers, 1 buying agent and 3 workers. The
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50 interview schedule and research design were then amended. This was followed by the main
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52 data collection phase, consisting of forty-eight in-depth semi-structured interviews: 8 owner-
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54 managers, 23 workers, 5 buying agents, 2 trade union leaders, 3 NGO leaders (highly active
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3 in Tirupur), and 7 CSR officers/auditors of a high street clothing brand supplied by this
4 region (see Table 2). These actors were included due to their connection to the Tirupur
5 knitwear cluster, their relevance to the topic, and to facilitate data triangulation. Due to the
6 sensitivity of the topic, numerous techniques were used to gain access to the participants,
7 including access through gatekeepers such as exporters and their associations, personal
8 contacts, and the snowballing method. In addition, supplementary data were collected in the
9 form of documents (Indian Ministry of Textiles annual report, Tirupur district administration
10 report, Tirupur Exporters' Association report, the ILO's databases – such as ILOSTAT,
11 NORMLEX and NATLEX – and Indian labour regulations), informal conversations, and *ad*
12 *hoc* non-participant observation during frequent factory visits. These small factories are
13 certified with at least one standard such as BSCI, SA 8000 or WRAP (i.e. some had more
14 than one) and they supply to multiple brands and/or countries.
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36 The interviews were digitally recorded and supplemented with interview notes. They
37 were conducted in the region's primary language, Tamil, in order to allow participants to
38 easily communicate with the interviewer, who is a native speaker, and then transliterated (not
39 translated) into English, to minimize the potential for data distortion. Hence the interview
40 data were analysed in Tamil and only direct quotations were translated into standard English,
41 so as to maintain interviewees' subjective meanings (see Zimmerman (2000) for a similar
42 argument about issues with translation).
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Data Analysis

Due to the non-standardised language, the transcribed data were manually analysed in four stages using Braun and Clarke's (2006) step-by-step (but flexible) recipe for thematic analysis. In *stage one*, we read our database (the data collected through different methods) multiple times to understand the research setting and gather descriptions of the life-world of owner-managers. We used the data collected through the interviews as the main source of evidence, with other data substantiating and reinforcing this.

In *stage two*, we attempted to understand working conditions in the selected sample of small businesses, comparing the existing situation (drawn from interviews, observations and conversations) with the standards (drawn from documents) (Table 1). We focussed on six aspects of working conditions: working hours; wages; equality of opportunity and treatment; occupational safety and health; freedom of association, collective bargaining and industrial relations; and social security. These were selected for three reasons. First, they are discussed under different labels: working conditions, employment relations, work organization, industrial relations, people management, work environment and ethics. Second, during the pilot study, these were the only aspects emphasised by the participants. Third, both ILO conventions and Indian labour regulations imply that improving working conditions requires a focus on these aspects. This stage helped to illuminate owner-managers' 'disrupting' institutional work, which then shaped the next stage of analysis.

In *stage three*, we attempted to understand owner-managers' 'purposive actions' (Lawrence et al., 2011) aimed at managing institutional demands, using data collected through interviews, observations and conversations. We searched for incidences of creative responses to demands, which resulted in an initial set of codes. The coded extracts were then interpreted and reorganized to generate first-order codes. Each first-order code was labelled,

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2
3 for example ‘corrupt government authorities’ and ‘use intermediaries’. These were then
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5 assessed against Patton’s (2002) two criteria for judging categories to confirm (a) they
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7 consisted of coherent data (internal homogeneity), and (b) there was a clear distinction
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9 between every potential code (external heterogeneity). Internal homogeneity was obtained by
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11 re-reading the potential first-order codes multiple times to verify their coherence. Unique data
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13 extracts were then removed completely or collated with a suitable code. External
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15 heterogeneity was obtained by re-reading the codes to confirm their distinctiveness from each
16
17 other. All the transcripts were then re-read in order to check whether any additional data
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19 could be collated with the existing first-order codes or whether there were any new emerging
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21 first-order codes. The first-order codes were interpreted again and collated together into
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23 theoretically relevant categories that described how owner-managers engage in disrupting
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25 institutional work to violate institutional demands, i.e. ‘evasion’ work.
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30 Studies in institutional work – such as Karam and Jamali (2013), Lawrence and Suddaby
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32 (2006), and Marti and Mair (2009) – guided the creation of these categories. Using the same
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34 technique, in *stage four* we analysed the data again to understand favourable conditions for
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36 owner-managers’ ‘evasion’ work. See Figure 2 for an illustration of the data structure. The
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38 data analysis resulted in a large amount of data extracts. Consideration was given to the
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40 embeddedness of the data extracts within the story, rather than to providing a description and
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42 filling the empirical discussions with unnecessary data extracts. To this end, a conscious
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44 attempt was made to embed them in such a way as to illustrate the narrative of the research.
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Findings

The findings are organized into two sections. First, we show how owner-managers engage in ‘evasion’ work in response to institutional demands for improved working conditions. Second, we highlight the conditions that facilitate this work.

‘Evasion’ Work of Owner-Managers

Our data show that small suppliers attempt to resist or decouple (Jamal et al. 2015a; Meyer & Rowan, 1977; Westphal & Zajac, 2001) institutional demands by engaging in disrupting institutional work, which we refer to as ‘evasion’ work. More often such work is discursive (Lawrence et al., 2013), but we also found some concrete intentional disruption efforts. We found three types of ‘evasion’ work: *undermining values and assumptions*, *dissociating consequences*, and *enhancing autonomy and political strength*. These types of ‘evasion’ work are not definitive, but are what consistently emerged from the data before reaching saturation point. Moreover, it is not the case that one owner-manager consistently matches one type of work. Rather, these were discourses, identified across the broad range of data, and any single owner-manager can, and did, adopt multiple discourses in providing their accounts.

Undermining assumptions and values. Owner-managers sometimes disrupt institutional demands by undermining associated core assumptions and beliefs through contrary practices, or by employing adroit but superficial or misleading presentations of conformity, designed to create a favourable impression and to avoid any further demands. In the global supply chains literature, this work is referred to as ‘window-dressing’ (Amazeen, 2001; Lin, 2010).

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3 We found that some owner-managers work to *corrupt government authorities* who are
4 responsible for monitoring labour regulations. Owner-managers attempt to bribe them to stop
5 any further demands. We found corruption to be common in Tirupur. It is also a primary
6 reason for the lack of implementation of appropriate labour standards (Belal, 2008; Olken &
7 Pande, 2011). Owner-managers appear to use corruption as a disruption effort to escape
8 regulative penalties:
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18 *The factory inspectors ask for this and that ... They come and say "This is wrong, the*
19 *factory is not good, the toilet is not clean..." and so on. They stop bothering you once*
20 *you give them money and whatever else they need... (Owner-manager: OK)*
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27 In addition, some owner-managers attempt to undermine the foundations of
28 monitoring institutions by *grooming the factory and training workers*, thus avoiding penalties
29 from government inspectors or social auditors following inspections. Inspections should
30 ideally be unannounced and unexpected, so as to monitor the actual maintenance of working
31 conditions. However, owner-managers are usually informed one or two days in advance:
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42 *No sudden visits. Mostly, they inform one or two days before the visit. So that we keep*
43 *the factory clean when they arrive. (Owner-manager: OA)*
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47 With this information in hand, some owner-managers prepare their workers to appear
48 satisfactory to the inspectors. Interviews with workers are a mandatory component of
49 government inspections and social auditing, and a strong emphasis is placed on workers'
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3 experiences. In order to avoid being penalised, owner-managers coach workers, and at times
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5 problematic workers are removed:
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10 *We are instructed on what to say and what not to say to the inspectors... We would no*
11
12 *longer be working for the company if we failed to cooperate.* (Worker: W16)
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15
16 Besides preparing their factories and workers, some owner-managers keep *fake records*
17
18 *or double records* (as owner-managers refer to them) — that is, a falsified record of
19
20 inspections and the original record for their own purposes — again in order to escape
21
22 penalties. For example, inspections of working hours, wages and social security are based
23
24 upon information presented in the records, which are normally maintained by owner-
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26 managers:
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32 *Only 30% of my workers are covered by social security schemes such as ESI and PF...*
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34 *So, in order to deceive inspections, I prepare double records...* (Owner-manager: OB)
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39 Further, some owner-managers attempt to undermine the values and assumptions of
40
41 monitoring institutions by *providing falsified versions of valuation documents* that legally
42
43 define the size of the firm, mis-representing a larger firm as a small firm. Since the definition
44
45 of small and medium firms in India is based upon investments in plant and machinery,
46
47 owner-managers tend to exploit variations in real-estate value and resort to corrupt authorities
48
49 to develop such falsified documents:
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3 *I see this every day... Factory evaluation documents can be easily tailored. (CSR*
4
5 officer: CSR1)
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10 By appearing, on paper, to be in charge of a small business, an owner-manager can
11 disregard legal obligations only applicable to large firms, and enjoy the benefits associated
12 with running small firms in India.
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15 Some owner-managers also *operate multiple units (or firms)* registered under different
16 ownerships. Here, the owner-manager is the investor, but registers some units in the names of
17 trusted friends and family members. In this way, some of the units are separated from the
18 owner-managers' legal obligations, perhaps allowing them to showcase just one unit with
19 better working conditions to attract buyers. For example, it was found that owner-manager
20 OA legally owns a unit certified by Sedex and BSCI but controls another non-certified unit
21 registered in the name of one of his cousins. Although production activities are often
22 swapped between these two units, only the certified one is made known to buyers. Other
23 respondents also confirmed such practices:
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49 *There will be multiple factories with different names. Out of these, the owner will only*
50 *have obtained certifications for one small factory with 50 seats or so. He will show*
51 *only that factory to the outside world. This is how it is done here... (Buying agent:*
52 *BA2).*
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51 In sum, we found owner-managers, in order to avoid penalties, attempt to disrupt
52 institutional demands by engaging in a variety of practices that undermine the core
53 assumptions and values of those institutions.
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3 *Dissociating consequences.* In the process of managing standardization demands
4 from monitoring institutions, owner-managers dissociate the consequences of their planned or
5 accomplished actions so as to defend or restrict the harmful effects of disrupting monitoring
6 institutions. This disruption work is often performed by creating a negative image of actors
7 associated with such institutions, or by carefully suppressing the negative aspects and
8 emphasising the positive aspects of their actions. This eventually results in redirecting the
9 public away from the consequences of owner-managers' disruptive actions, thus "lowering in
10 some way the impact of those social controls on non-compliance" (Lawrence & Suddaby,
11 2006, p. 238).
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23 Some owner-managers work to *emphasise the non-occurrence of harmful effects* in
24 order to dissociate the consequences of their disruptive activities. According to them, their
25 actions are acceptable as long as no one is harmed. For example, health and safety conditions
26 in some firms are clearly substandard. Lighting and ventilation are inadequate. Employees
27 work without shirts because of the heat and to avoid excessive sweating. Owner-managers are
28 aware of such conditions, but are not willing to accept them as improper or immoral,
29 defending them on the basis that no one has so far been harmed. When asked about first-aid
30 facilities, one owner-manager said:
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43 *We don't have first-aid facilities. We have a fire extinguisher but, unlike large units, we*
44 *do not provide training for handling it... We are not prone to big accidents. No accident*
45 *has happened yet... Workers have not asked for anything so far.* (Owner-manager: OF)
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52 In addition, owner-managers will *create a negative image of actors associated with*
53 *institutional demands* so as to demonize their normative foundations. Some work to
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3 demonstrate that they are not in control of their own actions or are often pressurized to
4 engage in certain activities. For example, every owner-manager interviewed stated that while
5 the government tries to behave responsibly towards workers, it behaves irresponsibly towards
6 employers. Owner-managers tend to link their nonconformity to institutional demands to the
7 nature of the government in two ways. First, by stating that the government does not
8 appreciative contemporary changes in the field of garment manufacturing, and that higher
9 production costs mean they cannot spend more on adequate working conditions. Second, by
10 claiming that government policies do not address the real needs of workers, and investment in
11 working conditions is neither mandatory nor useful. For instance, one owner-manager said:
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25 *There is not one politician in India who is concerned with worker welfare... We would*
26 *be willing to do business according to standards, provided the government supported us*
27 *with the necessary infrastructure. When even they don't care about this, they just can't*
28 *expect us to. (Owner-manager: OF).*
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37 Owner-managers also *demonize buyers* by claiming they are two-faced, showing one
38 face to the public and another to suppliers. They argue that, while attempting to appear
39 publicly as socially responsible — by marketing their responsible sourcing activities, as
40 symbolized by social standard certifications such as BSCI and SA 8000 — buyers pressurise
41 suppliers to combine prompt delivery, high quality and low cost. Therefore it is impossible
42 for suppliers to align their business practices with institutional demands:
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53 *They [the buyers] don't understand our situation. They don't care about anything we*
54 *say. All they are interested in is that their stuff is delivered on time and with the*
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3 *required quality... They don't compromise on anything. They want us to have all these*
4 *certifications but, to get them would cost us money, right? So, this would*
5 *automatically result in an increase in production costs, which they are not willing to*
6 *pay. They don't compromise on the price either. So, eventually, I have to rework*
7 *costing to meet their prices by altering every process... This, of course, reflects on*
8 *what I can provide for my workers. (Owner-manager: OB)*
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19 Over time, these negative representations of government and buyers become the
20 norm, such that even genuine development efforts are often met with distrust. In sum, we
21 found owner-managers attempt to disrupt institutions by creating a negative image of
22 associated actors, or by prudently overemphasising the positive aspects of their actions.
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29 ***Accumulating autonomy and political strength.*** Owner-managers' 'evasion' work
30 also entails accumulating autonomy and political strength to simplify disruption efforts, often
31 involving removing troublemakers or adversaries. In doing so, they no longer need to
32 conform to, or be concerned about further, demands regarding the standardization of working
33 conditions.
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40 Some owner-managers *remove troublesome workers during social audits.* As
41 mentioned, interviewing workers is a mandatory part of the social auditing process. Auditors
42 ask workers about how they are treated and the nature of working conditions. Some are
43 submissive and tend not to speak out against their owner-managers, but, as a precautionary
44 measure, owner-managers will terminate the employment of those whom they perceive might
45 be a threat to a successful audit:
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3 *They know that they cannot stop me from opening-up during such audits. That is why I*
4 *was actually removed from my previous company. They asked me to go back after the*
5 *audit, but I refused. Now I'm doing contract work... This situation is normal in Tirupur.*
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10 *(Worker: W16)*
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14 In addition, owner-managers try to *get rid of demanding buyers or buying agents.*
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16 Some buyers and agents stress the need for social standards certifications and/or compliance
17 with codes of conduct, sometimes as a requirement for placing a production order. However,
18 not every buyer or agent does this, so owner-managers will detach themselves from those
19 whom they perceive to be too demanding. They will terminate trade relationships with those
20 buyers or agents who insist on maintaining appropriate working conditions and move to less
21 demanding ones. As a trade union leader noted:
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32 *There are numerous options available for them [small suppliers] to work with. They can*
33 *carefully select the buyers based on the requirements and their capability to meet such*
34 *requirements (Trade union leader: TUI).*
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40 To further enhance autonomy and political strength, owner-managers *form or*
41 *associate themselves with certain groups based upon attributes associated with their*
42 *background or with social stratification criteria*, such as religion and caste. For example,
43 there is a growing population of workers from North India in Tirupur. Although some owner-
44 managers do not want to employ them, pointing to linguistic differences, others are
45 increasingly in favour of employing them, and take advantage of their perceived passive,
46 detached and vulnerable nature, thus avoiding pressure from local workers.
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3 In addition, some owner-managers use religious or caste affiliation as a tool to
4 enhance their autonomy. The traditional stratification of Hindu society is a hierarchy of
5 hereditary groups called 'castes' or 'jatis' (Dirks, 2011). Caste is determined by birth and,
6 historically, each caste is linked to an occupation. In practice, Hindu society includes large
7 numbers of castes, generally of a local or regional nature. Each has its own philosophical
8 agenda, history, values and customs (Dirks, 2011). Around 90% in Tirupur are Hindus,
9 belonging to a wide array of castes. Some owner-managers prefer to employ workers who
10 belong to their own religion and/or caste in order to create a group sympathetic to their often
11 business-centric decisions, perceiving these affiliations as a symbol of trustworthiness.
12 Furthermore, in terms of their close circle of workers, they prefer to employ those from their
13 own caste, and believe this will help prevent workers from speaking out against them:
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30 *Personally, I feel that my close circle of workers should be from my own caste. It is*
31 *better because I very often meet their families. When I give them some financial freedom,*
32 *I should be able to feel that I can trust them. If they are from my caste, I know that they*
33 *will not fail to live up to my trust (Owner-manager: OB).*
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50 *When it comes to my close circle of workers, I employ only Hindus. I do not employ*
51 *Christians or Muslims because their way of working is different from ours. Moreover, I*
52 *want to keep my workers under my control (Owner-manager: OJ).*
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Furthermore, *intermediaries* such as buying agents are used by owner-managers to gain autonomy and political strength. Intermediaries are said to offer 'more business opportunities', a 'low-level of risk', and 'require less investment'. Although intermediaries

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3 work for both parties, they belong to the context of the owner-managers, providing scope for
4
5 owner-managers to gain their sympathy and some leeway concerning the maintenance of
6
7 working conditions:
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11 *We source through buying agents. They are like our partners. We can't do business*
12 *without them. Even they can't do business without us. They don't put a lot of pressure on*
13 *us for compliance [with respect to demands for working conditions]. They request us to*
14 *show minimum compliance. But, they will be very strict with quality and time. They will*
15 *get angry otherwise. (Owner-manager: OD).*
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25 In sum, we found owner-managers disrupt institutions by enhancing their power using a
26
27 variety of elimination strategies.
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32 ***Favourable Conditions for Owner-managers' 'Evasion' work***

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34 Having illustrated how owner-managers engage in 'evasion' work, we now discuss three
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36 conditions that favour such work: *void* (in labour welfare mechanisms), *contradictions*
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38 (between value systems), and *distance* (from institutional monitors).
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43 ***'Void' in labour welfare mechanisms.*** In Tirupur, regulatory systems and enforcing
44
45 mechanisms that facilitate improvements in working conditions are either absent, premature
46
47 or not functioning as expected because of infrastructural gaps and corruption. Since the 1970s
48
49 and the growth of sub-contracting based firms, trade unionism has drastically declined.
50
51 During the recent post-Multi-Fibre Agreement (MFA) era of economic liberalisation of the
52
53 textile and garment sector, freedom of association and collective bargaining have come under
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55

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3 further heavy strain. There are six active trade unions: the All India Trade Union Congress
4 (AITUC), the Centre of Indian Trade Unions (CITU), the Indian National Trade Union
5 Congress (INTUC), the Labour Protection Force (LPF), the Hindu Madsoor Sang (HMS) and
6 the Anna Trade Union (ATU). However, only 8-10% of workers are union members. Most
7 workers consider unions to be unnecessary or unhelpful:
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16 *I have never visited unions in my life. They don't have a good image now in Tirupur.*
17
18 *10 to 20 years back, communist unions were really famous. People really believed*
19 *that communists will bring real changes into the lives of workers. But, nothing*
20 *changed yet. There are some improvements in how we are treated, but it is not*
21 *because of them. Now, unions are corrupted. All they want is money...money... We*
22 *are tired of such people. Why should we give them money? Instead, we can solve*
23 *things ourselves. (Worker: W21).*
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34 Moreover, unlike large firms, these small exporters do not have any collective
35 bargaining arrangements. In fact, not one of the workers interviewed is a member of a trade
36 union. Workers are fragmented and have no representation or collective voice, and so rely on
37 informal problem solving mechanisms such as direct discussion with owner-managers. This
38 gives owner-managers a high degree of control over their workers and extensive scope to
39 engage in 'evasion' work.
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49 **'Contradictions' between value systems.** Contradictions are evident between the
50 values and beliefs underpinning local ways of organizing working conditions and formal
51 bureaucratic prescriptions. For example, language, gender and caste play a major role in
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3 employment decisions in the research context. These favour those who can speak Tamil and
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5 male workers, who are predominantly employed in the highly technical and value added parts
6
7 of the production process, whilst migrant and female workers are mostly employed in low
8
9 paid, simple processes:
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14 *Both [male and female workers] are doing [checking] in large units. But when you*
15
16 *take small units, only female workers are employed in the checking department. It has*
17
18 *been like this since the beginning of knitwear production in Tirupur. (Worker: W19)*
19

20
21 *When you look at it from the outside, there is no discrimination in Tirupur. But, when*
22
23 *you go inside and look, you can find differences in the payment systems, interactions,*
24
25 *support systems, bonuses and so on between local and North-Indian workers, between*
26
27 *people of different castes and so on. (CSR officer: CSR1)*
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34 These language, gender and caste-based practices are taken for granted in the research
35
36 context, reducing the effort required to engage in ‘evasion’ work.

37
38 Further, owner-managers’ attitudes towards their workers consist of a mixture of
39
40 authority and responsibility. The demands and expectations of various actors – government,
41
42 buyers, workers – are seen as inappropriate or irrelevant, as they believe they are the only
43
44 ones who completely understand their workers’ needs. They tend to assume the role of a
45
46 ‘father figure’ (in practice they are all male), and this paternalism increases their resistance to
47
48 any external intrusion into their relationship with their workers. Employees’ attitudes enhance
49
50 this, and are closely linked to the philosophy of *Nishkam Karm*, which advocates working
51
52 earnestly without worrying about the outcome (Saini & Budhwar, 2008). In addition,
53
54 workers’ education and skill levels are normally low, and they are financially vulnerable, and
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3 are hence inclined to look upon owner-managers as symbols of authority and providers of
4
5 sustenance.
6

7
8 Under such conditions, it is difficult for workers to act against owner-managers. For
9
10 example, one worker said, “we get a relatively good salary in Tirupur, and we get continuous
11
12 work, so I came here... The situation here is better than it is at home...If I made too many
13
14 demands, I would have to go back” (Worker: W4). Owner-managers are aware of this, and
15
16 will use workers’ emotional and economic dependency to ensure compliance and avoid
17
18 conflict. Traditional ways of organizing thus act as a cultural-cognitive framework through
19
20 which individual interests are defined, negotiated and contested. This is not only a subjective
21
22 belief system, but also a symbolic one perceived to be objective and independent. Local
23
24 practices encapsulate the local license to practice and can be an objective tool supporting
25
26 owner-managers and facilitating their ‘evasion’ work.
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32 **‘Distance’ from institutional monitors.** The final condition that favours ‘evasion’
33
34 work relates to the physical distance between regulators and suppliers, and the size of firms.
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36 Exporting firms process small production orders and are located at the bottom of the supply
37
38 chain. Intermediaries, such as large exporters or agents, who are the main customers of these
39
40 firms, are not even aware of the final buyers and their expectations. Also, the intermediaries
41
42 tend not to explicitly declare most of these small firms to their customers — i.e. the global
43
44 buyers — in order to protect themselves from penalties, thus providing the firms themselves
45
46 with further scope to avoid scrutiny. Local firms are *de facto* hidden in the supply chain, and
47
48 their workers are ‘hidden hands’ in the making of valuable garments. In addition, these firms
49
50 experience high pressure for timely delivery and quality, and see lower profits, and their main
51
52 concern is to meet deadlines and quality requirements, rather than maintain adequate working
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3 conditions. When asked about the lack of in-house first-aid facilities, one of the workers said
4
5 “...that is how our work is. We have a heavy workload and cannot set them up. We do not
6
7 have the time to set them up” (Worker: W26). This allows owner-managers to hide
8
9 discrepancies from their global buyers and consequently avoid sanctions.
10
11

12 13 14 **Discussion**

15
16 We have examined how small businesses in developing countries that are part of global
17
18 supply chains respond to institutional demands for improved working conditions. Our data
19
20 suggest they do so by engaging in ‘evasion’ institutional work, taking three forms:
21
22 *undermining values and assumptions, dissociating consequences, and enhancing autonomy*
23
24 *and political strength*. We found three favourable conditions for this work: *void* (in labour
25
26 welfare mechanisms), *contradictions* (between value systems), and *distance* (from
27
28 institutional monitors). Through these insights, the paper contributes to research on both
29
30 small business social irresponsibility in developing countries and institutional work.
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36 ***Small Business Social Irresponsibility in Developing Countries***

37
38 Our study shows the pertinent issues that arise when standards or regulations developed for
39
40 large and/or Western firms are considered as benchmarks for effective SBSR initiatives in
41
42 developing countries. It is a misconception that such frameworks unproblematically help to
43
44 improve working conditions (Lund-Thomsen & Nadvi, 2010). Moreover, they are often not
45
46 sector- or firm-oriented, and are geared towards dealing with a particular *type of issue*,
47
48 resulting in conflicting messages to different types of firm in different sectors. Indian labour
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50 regulations, for example, prescribe generalized standards for working conditions for different
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52 sectors. There is also a definitional problem in these generalized regulations, which might
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3 obstruct their implementation. Indian small businesses are defined in terms of investment in
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5 plant and machinery, while regulations differentiate firms based on number of employees.
6
7 Thus, every type of garment exporter is treated equally. The CSR programs' standards, which
8
9 often are based on local regulations, International Labour Organization (ILO) conventions
10
11 and Western ideas of responsible business practices, also adopt an oversimplified, non-
12
13 discriminatory strategy.
14

15
16 The case of Tirupur small garment exporters illustrates the consequences of such
17
18 conflicting and inappropriate prescriptions. Institutional demands put small suppliers at a
19
20 disadvantage, as they lack the infrastructure, technology, finance, skills and resources to
21
22 implement costly social responsibility initiatives. Such firms are interconnected and
23
24 influenced by the actions of others in their network (Spence, 2014), and are not always
25
26 passive respondents to institutional demands, as early institutional theory (Powell &
27
28 DiMaggio, 1991) posited. They do whatever it takes to survive when they are pressurised,
29
30 and make skilful use of local contextual facilitators.
31
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33
34 The 'evasion' work undertaken by owner-managers also highlights a disparity
35
36 between reported working conditions and their implementation. The mechanized record-
37
38 based auditing that Bendell (2005) refers to as 'positivist' and 'tick-box techniques' offer
39
40 various opportunities for firms to separate their actual from their 'showcase' activities.
41
42 Institutional demands thereby become *per se* a motive for small suppliers' conscious and, at
43
44 times, unintentional involvement in 'evasion' work. We need to recognise differences in
45
46 work organization between small and large firms, and the varying contexts in which they are
47
48 located. This is widely discussed in the 'critical CSR' literature (Idemudia, 2011; Prieto-
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50 carron et al., 2006), which casts doubt on the appropriateness of generalized and Western
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3 socially responsible practices, frameworks and standards to small businesses in Southern
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5 countries.
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8 Our findings also show that whilst Indian small businesses are not so different from
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10 those of developed countries in terms of their organizational structures, contextual influences
11
12 vary, and the nuances of context are crucial (Jamali et al. 2015a; Matten & Moon, 2008).
13
14 Corruption, for example, may exist in both contexts, but its intrusion into individuals'
15
16 everyday lives will vary. In India, bribes are used in instances ranging from obtaining a birth
17
18 certificate or a driving license to, literally, getting away with murder. In the research on
19
20 Western small businesses (e.g. Spence, 2014, 2007), paternalistic culture is highlighted as a
21
22 positive aspect leading to a more harmonious and close-knit family-style environment, and
23
24 hence to healthier communication, greater flexibility and lower levels of conflict. In Tirupur
25
26 small businesses, the notion of paternalism takes the form of mild authoritarianism, where
27
28 owner-managers attempt to control their workers and take advantage of their resource and
29
30 emotional dependency. As Ram (2001) argues, the internal dynamics of small businesses are
31
32 not merely shaped by owner-managers' entrepreneurialism and social relationships, but
33
34 evolve based on external demands and constraints imposed by the product market, workers,
35
36 technology and modes of work organization.
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41 While our data relate to one part of India, our theoretical contribution has wider
42
43 applicability. In Figure 2 we identify the particular contextual conditions of gaps in social
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45 systems, distance from institutional monitors and contradictions between standards and local
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47 value systems. But we have also shown the power of owner-managers' agency, and how their
48
49 seemingly mundane everyday practices can, in the first instance, violate institutional demands
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51 for improved working conditions and, more substantively, enable 'evasion' work which
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53 effectively undermines assumptions and values, disassociates consequences and enables the
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3 accumulation of autonomy and political strength. In short, we have helped to explain the
4
5 failure of national regulations and CSR standards to improve working conditions in small
6
7 businesses in developing countries. New tools may be needed which acknowledge ‘implicit’
8
9 (Matten & Moon, 2008) and ‘informal’ (Murillo & Lozano, 2006) social practices, and “a
10
11 different vocabulary and approach rooted in the empirical reality of the small business
12
13 context is necessary” (Spence, 2007, p. 534).
14
15

16
17 One could ask: is the ‘evasion work’ of Tirupur owner-managers necessarily always
18
19 irresponsible or unethical? Our answer is – arguably, yes. While regulations and standards
20
21 that impose inappropriate or unrealistic demands may drive Tirupur owner-managers to
22
23 engage in irresponsible behaviour, the most affected party in this interaction is the worker.
24
25 Perceiving demands as inappropriate or unrealistic cannot be a justification for moral
26
27 disengagement and the dehumanization of workers.
28
29

30 31 32 ***Institutional Work***

33
34 The paper has introduced a new form of disrupting institutional work called ‘evasion’ work.
35
36 This is irresponsible or unethical in nature and so deviates from the positive ways in which
37
38 disrupting institutional work has been portrayed in the literature (Karam & Jamali, 2013;
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40 Lawrence & Suddaby, 2006; Marti & Mair, 2009). Further, we expand Lawrence and
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42 Suddaby’s (2006) three categories of disrupting institutional work by adding new forms to
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44 one of their categories – undermining assumptions and beliefs/values. Lawrence and Suddaby
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46 (2006) mention two forms – ‘innovation’ and ‘contrary practice’ – through which individuals
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48 can undermine assumptions and values. We show that this can also be done through unethical
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50 practices such as corruption, fake record-keeping and so on, aimed at creating a superficial
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52 setting depicting compliance. Further, we expand the categories of disrupting work by
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3 introducing two new ones – ‘dissociating consequences’ and ‘accumulating autonomy and
4 political strength’. All these forms of disrupting work, under the umbrella of ‘evasion’ work,
5 are new to research on institutional work in general, which normally focuses on the work of
6 powerful and resourceful actors, as well as to research on resource dependent individuals in
7 particular (Karam & Jamali, 2013; Marti & Mair, 2009), which normally focuses on
8 disrupting work for positive developmental change. In sum, we address Lawrence and
9 Suddaby’s (2006) call for more research on the disrupting work of different types of actors
10 within different types of context.
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21 Second, by offering concrete descriptions of Tirupur owner-mangers’ ‘evasion’ work,
22 we generate a rich and detailed addition to the literature on how resource dependent and
23 marginal individuals can and do engage in disrupting institutional work and realise their
24 interests (Karam & Jamali, 2013; Marti & Mair, 2009). We show that owner-managers
25 exploit cracks and loopholes in the institutional structure to construct meaningful selves and
26 achieve some sovereignty when facing institutional demands. Although resource dependent,
27 they still take advantage of voids in institutions, their physical distance from buyers, and local
28 conventions of work organization to realise their interests by using their social, political and
29 cultural skills instead of more tangible resources. To disrupt existing institutional
30 arrangements, an individual thus does not need to be a powerful, resourceful, centrally
31 positioned or professional elite, as suggested in the literature (Greenwood & Suddaby, 2006;
32 Suddaby & Viale, 2011). Lacking these attributes can be overcome if an individual is a
33 ‘skilled actor’ (Garud et al., 2007) and makes effective use of contextual conditions.
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50 In arguing thus, we challenge the traditional characterisation of small business owner-
51 managers as resource dependent, and suggest that a wider understanding of ‘resources’ is
52 required. Resources need not always be physical and quantifiable. Owner-managers act upon
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3 the 'opportunity spaces' (Mair & Marti, 2009) offered by the institutional, social and political
4 settings on which they depend. To date there is limited research on the concept of embedded
5 opportunities (Baker, Gedajlovic, & Lubatkin, 2005; Phillips & Tracey, 2007), but given its
6 centrality to small business and entrepreneurship, more research on the connection between
7 embedded opportunities and institutional work is needed (Mair & Marti, 2009). Especially in
8 small business research, there is still a need to adequately understand the multi-faceted nature
9 of 'resources' and the strategies that individuals use to deploy them.
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18 Finally, while field level analysis is dominant in institutional theory, most research
19 has focussed on stable fields such as professional organizations in the developed world (Marti
20 & Mair, 2009). In contrast, we address the institutional work of resource dependent
21 individuals in the knitwear garment industry in India, a less common, stable and advanced
22 field of research. This captures new forms of institutional work as well as variations in
23 established forms. We also contribute to broader contemporary institutional theory (Garud et
24 al., 2007; Maguire et al., 2004; Pache & Santos, 2013) by reaffirming that, although
25 institutions and organizations define higher order constraints, they do not always succeed in
26 restricting individual agency by imposing those constraints; instead, at times, they allow the
27 unfolding of the 'idiosyncrasies of individual agency' and the deployment of their capabilities
28 (Mutch, 2007).
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45 ***Limitations and Suggestions for Future Research***

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47 This study is not without its limitations. The first concerns the interpretation and presentation
48 of the empirical findings. The list of owner-managers' 'evasion' work and favourable
49 conditions is not definitive. While the empirical findings are based on respondents'
50 interpretations and subjective meanings, the researcher (here, the first author) was also a part
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3 of what was being observed, and his subjective frames of reference will have influenced the
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5 data interpretation. There is always scope for future research to expand and/or challenge the
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7 responses, approaches and favourable conditions presented.
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10 A second limitation concerns generalizability. The study concentrates on a specific
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12 sector in a well-defined region of the country, and the representativeness of data collected
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14 from such a small, concentrated group of participants can be challenged. However, the
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16 research aims at achieving rigorous analytical, rather than statistical, generalisation. We
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18 achieve this through data as well as method triangulation. Nevertheless, future research might
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20 expand and/or challenge these findings by examining different sectors and/or geographical
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22 contexts.
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25 Likewise, the generalisation of the findings across different elements of working
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27 conditions can also be challenged. Dutton, Ashford, Lawrence, and Miner-Rubino (2002)
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29 argue that the institutional environment might change for different aspects of a particular
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31 issue. Accordingly, the level of owner-manager agency and type of institutional work may
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33 diverge based on variations in the issue-specific institutional environment. Future research
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35 could dig deeper to examine links between issue, institutional environment, agency and work
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37 associated with the organization of social responsibility. It would also be useful to reconsider
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39 the role of standards, since so much emphasis is put on these as a means to achieve supply
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41 chain social responsibility, with rather less attention given to the appropriateness of standards
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43 to small suppliers in developing countries.
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49 **Concluding Remarks**

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52 The paper serves to demonstrate that the bias towards research on large Western
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54 multinational corporations in the fields of ethics, business and society leaves important
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3 practice and conceptual perspectives unexplored. It deals in somewhat unfashionable
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5 scholarly topics – small firms’ internal practices, highly contextualised in a single industry
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7 and region, and in a location often dismissed as lacking global relevance. And yet, from an
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9 economic, political and policy standpoint, the attention paid to the BRIC countries as new
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11 markets and global powers, with India home for a sixth of the world’s population, could
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13 hardly be more relevant. Similarly, it is small firms that are the focus of contemporary
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15 debates and government investment in innovation and job creation. The working conditions
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17 of the people that manufacture products heavily consumed in the West are a matter of intense
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19 public concern, although this concern is often outweighed by the desire for cheaper and
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21 cheaper goods.
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25 The paper has practical implications by showing how the seemingly endless drive for
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27 standardization in production practices, whilst it may represent a genuine desire for positive
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29 social impact, and provide multinationals with laudable content for their social reports,
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31 should not be considered a universal solution. In this regard our evidence of ‘evasion’ work
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33 raises a moral perspective, which goes beyond the scope of this paper, but could be further
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35 explored elsewhere, particularly in terms of universal and relative ethics. While it is perhaps
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37 not news to say that such evasion occurs, we have shown the conditions under which it does
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39 so, and we anticipate this will add considerably to scholarly and practical debates on
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41 corporate and small business social responsibility in a global context.
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45 Finally, we return to our observation that the role of small businesses has tended to be
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47 dismissed as somewhat passive within global supply chains. Our paper demonstrates that this
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49 leads to a narrow, and ultimately flawed, vision of the processes at play when production is
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51 distributed around the world with many and varied tiers of suppliers. Small businesses in
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53 developing countries influence the social responsibility of the supply chain in more active
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3 and complex ways than has hitherto been understood, and our research hence poses a
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5 challenge to researchers in this field: Without understanding the institutional work which
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7 takes place in small suppliers in developing countries, we cannot properly understand global
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9 supply chains.
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11 12 13 14 **Notes**

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16 1. Language is important here and, in order to build a distinctive viewpoint, we will refer
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18 to small business social responsibility (SBSR) rather than CSR, not least since smaller
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20 organizations are not normally incorporated and tend not to identify with the
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22 ‘corporate’ moniker. We will also use the term ‘small business’ to refer to ‘small
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24 firms’ or ‘small and medium enterprises’ (SMEs).
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28 2. There is no single legally binding universal definition of small business. Every
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30 country has its own designation that tends to have evolved over time due to changes
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32 in social and economic conditions in a specific context. Nevertheless, as Harvie and
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34 Lee (2002) state, “while different definitions [of small business] are adopted, they do
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36 not fundamentally affect the key issues” (p. 3) related to small business. In order to
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38 facilitate universality in interpreting the findings of this study, it was ensured that
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40 each selected firm employed no more than 250 workers, which is a widely used
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42 approach (e.g. Spence 2014; Wickert 2014). This enabled the utilization of extant
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44 literature from different countries despite variation in definitions.
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48 3. We acknowledge that ‘developing country’ is contested terminology. Here we use it
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50 in referring to countries defined as being in the ‘developing country’ category based
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52 on basic economic conditions by the International Monetary Fund, the World Bank
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54 the Organization for Economic Cooperation and Development, and the United
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3 Nations. According to the Development Policy and Analysis Division of the
4 Department of Economic and Social Affairs of the United Nations Secretariat
5 geographical regions for developing countries include Africa, East Asia, South Asia,
6 Western Asia, and Latin America and the Caribbean. We do not intend to imply any
7 judgement on the nature of the countries allocated to this category.
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14 4. When we refer to institutional demands for improved working conditions, we refer to
15 both formal national and state level regulations and private buyer-imposed standards,
16 certifications or codes, commonly referred to as voluntary governance mechanisms
17 (Waddock, 2008), multi-stakeholder initiatives (Mena & Palazzo, 2012) or
18 International Accountability Standards (Gilbert, Rasche & Waddock, 2011), which
19 often require at best minimum compliance to local regulations. They both overlap and
20 suppliers need to deal with both on a day-to-day basis.
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30 5. In the literature related to small businesses, the term ‘working conditions’ is
31 differently labelled—for example, employment relations (Ram & Edwards, 2003);
32 industrial relations (Barrett & Rainnie, 2002); people or human resource management
33 (Cardon & Stevens, 2004); CSR (Perrini, Russo, & Tencati, 2007); responsible
34 entrepreneurship (Azmat & Samaratunge, 2009); and ethics (Spence & Painter-
35 Morland, 2010). For the paper, we define ‘working conditions’ as incorporation of
36 working hours, wages, equality of opportunity and treatment, occupational health and
37 safety, freedom of association, collective bargaining and industrial relations, and
38 social security.
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49 6. We acknowledge that ‘global supply chains’, ‘global value chains’ and ‘global
50 production networks’ differ in their perspectives. But, for analytical clarity, we use
51 the term ‘global supply chains’.
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3 7. Examples: [http://www.theguardian.com/world/2012/nov/25/india-clothing-workers-](http://www.theguardian.com/world/2012/nov/25/india-clothing-workers-slave-wages)
4 [slave-wages](http://www.theguardian.com/world/2012/nov/25/india-clothing-workers-slave-wages); http://www.ilo.org/wcmsp5/groups/public/---ed_norm/---
5 [declaration/documents/publication/wcms_379775.pdf](http://www.ilo.org/wcmsp5/groups/public/---ed_norm/---);
6 [http://www.theguardian.com/world/2015/apr/22/garment-workers-in-bangladesh-still-](http://www.theguardian.com/world/2015/apr/22/garment-workers-in-bangladesh-still-suffering-two-years-after-factory-collapse)
7 [suffering-two-years-after-factory-collapse](http://www.theguardian.com/world/2015/apr/22/garment-workers-in-bangladesh-still-suffering-two-years-after-factory-collapse)
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14 8. The values of the monetary fines and the lengths of the periods of imprisonment vary
15 depending upon the types of regulations and degrees of violation. Details of these are
16 available in the Government of India's official descriptions of regulations.
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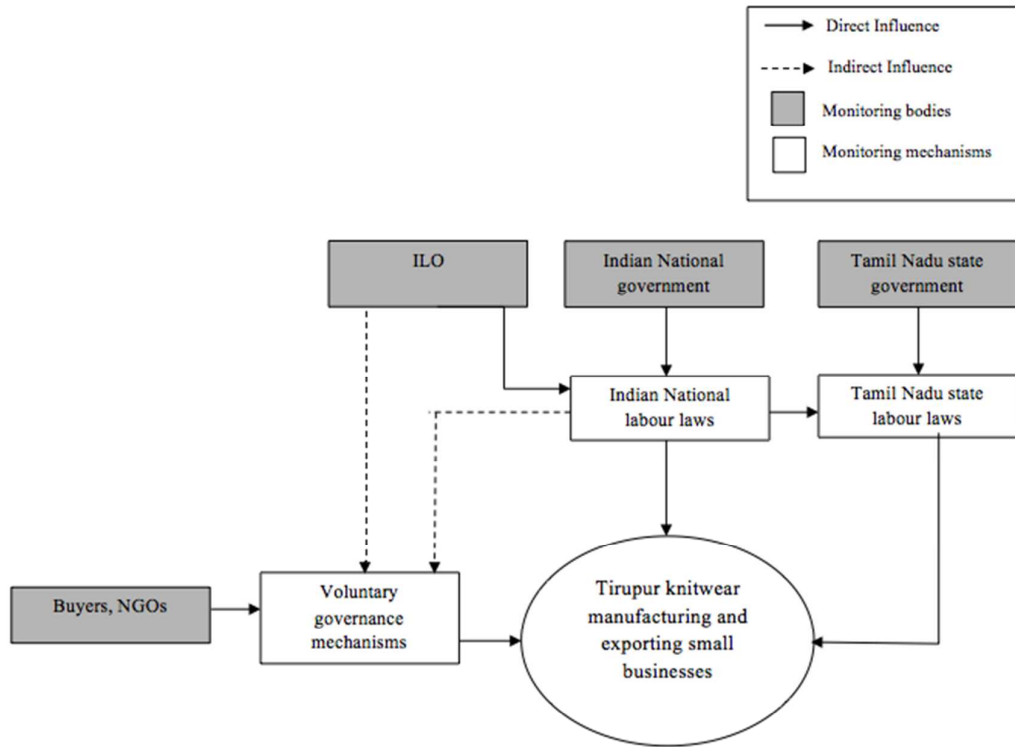
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Figure 1. Monitoring Bodies and Mechanisms Related to Working Conditions.



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Figure 2: Data Structure and Emerging Framework

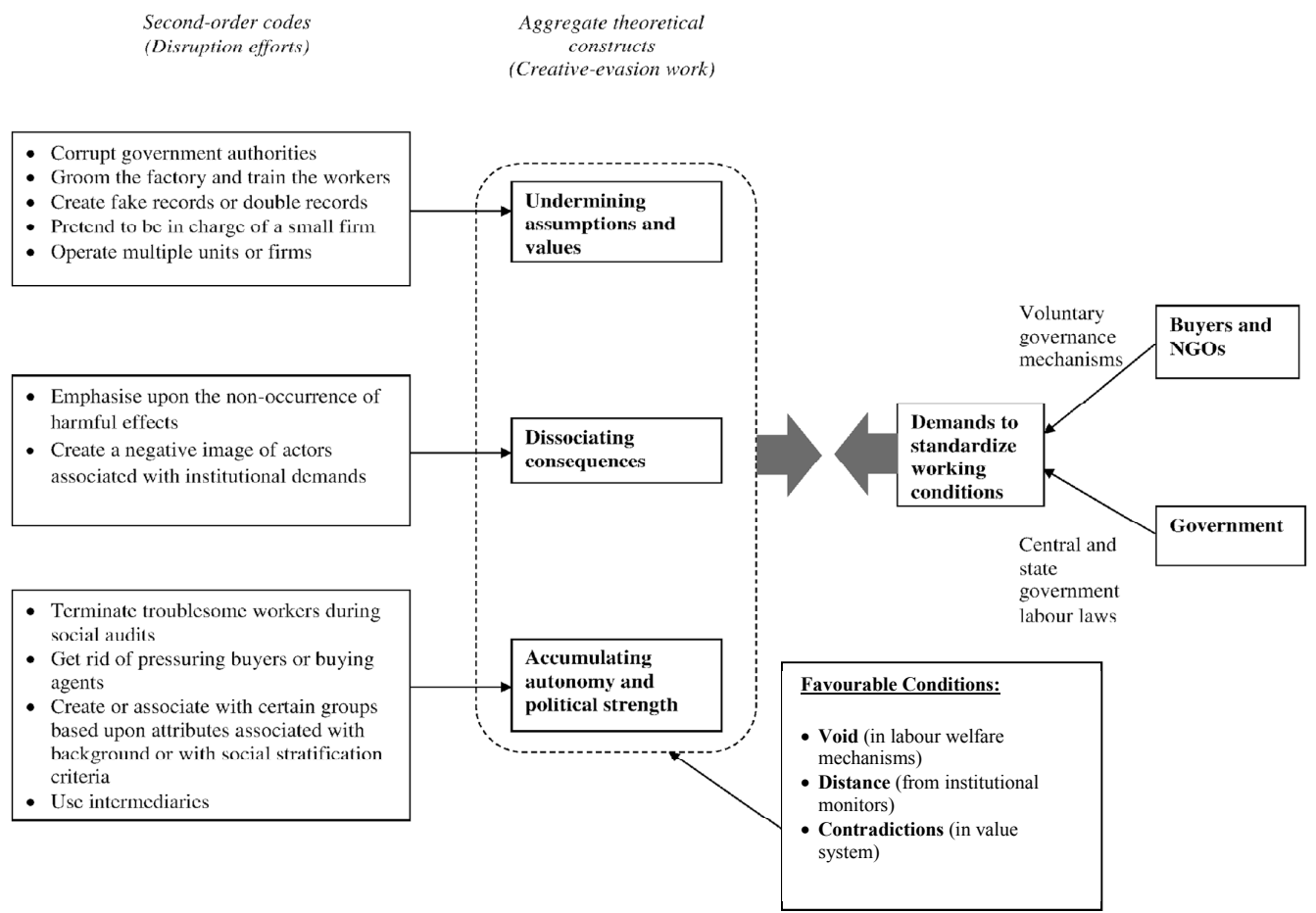


Table 1: Comparison between Expected and Actual Situation of Working Conditions.

Aspects of Working conditions	Expected Standards of Working conditions	Actual Situation of Working Conditions in Small Exporting Firms in Tirupur, India
Social security	Workers are eligible for two compulsory social security schemes: Employees' State Insurance (ESI) and the Provident Fund (PF). Contribution to these is shared between government, employers and workers. The workers' contributions are normally deducted from wages.	Some firms do not cover social security for any of their workers. Some cover social security only for a proportion of eligible workers.
Working hours	Workers are not required or allowed to work for more than nine hours a day and 48 hours a week. If a factory worker exceeds these time limits, he should, in respect of overtime, be entitled to wages at double his 'ordinary rate of wages'. Although a worker can work overtime, the total number of weekly working hours, including overtime, should not exceed 60 and the total number of overtime hours should not exceed 50 in any one quarter. Furthermore, female factory workers should only work between 6 AM and 7 PM and are not allowed to work for more than nine hours a day. There may be occasional exceptions; nonetheless, they should never be allowed to work between 10 PM and 5 AM.	The hours worked exceed those legally prescribed, and there is no uniformity between firms in terms of number of daily or weekly hours worked. These normally range between nine and 15 hours per day for both male and female workers. In addition, there is a tendency to run frequent <i>ad hoc</i> night shifts. Workers are also not bound to any formal timing system. They are even allowed to take several intermediate informal breaks. Unlike large firms, in which different teams work different shifts, the same group works every shift, including night shifts. Overtime calculations vary between firms, and do not comply with prescribed regulations. Also, there is no regular holiday pattern.

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<p>Wages</p>	<p>The State of Tamil Nadu’s knitwear industry minimum daily wage is fixed at Rupees 124.69 (approx. £1.25). According to regulations, a day is defined as an eight hour shift; anything over that should be counted as overtime and should be paid at double the normal rate. Employers are also required to pay permanent workers a bonus ranging from a minimum of 8.33% to a maximum of 20% of the wage earned by each worker during the accounting year.</p>	<p>Workers at the supervisory level are paid on a monthly basis. Others are paid either on a shift or piece-rate basis depending on their type of employment. Usually, shift based payment is associated with permanent workers and piece-rates with contract or casual workers. Both these types of workers are paid more than the equivalent of the prescribed minimum wages. However, the wages of workers belonging to the same category vary among different firms. Only permanent workers are paid overtime and bonuses, and again not in accordance with regulations. Overtime and bonus rates are much less than prescribed and also vary between firms.</p>
<p>Equality of opportunity</p>	<p>There should not be any gender based discrimination while recruiting for the same job or jobs of a similar nature except for those jobs where the employment of women is legally restricted or prohibited. Further, remuneration for the same job or jobs of a similar nature should not be discriminated by the employer on the basis of gender; to comply, the employer should not reduce the worker’s rate of remuneration. Further, there should not be any discrimination on the basis of race, colour, sex, religion, political opinion, disablement, national extraction or social origin. However, discrimination with respect to the inherent requirements of a particular job is not considered</p>	<p>There is, on the surface, no visible evidence of discrimination in the workplace. However, careful observation exposes embedded forms of discrimination. It may appear that workers are paid in accordance to the nature of their job and experience, yet this cannot be considered fair treatment because the proportion of male workers is higher than female workers in any establishment; further, female workers are predominantly employed in the checking department, the lowest paid and lightest work category, though the proportions vary between firms. Also, there are traces of discrimination against migrant workers – especially from North India –</p>

	discrimination (i.e. special arrangements recognised and made for any person based on age, sex, disability, family responsibilities or social or cultural status).	workers of different castes or religions and disabled workers. This, however, is not a widespread phenomenon in the research context. Not every firm is against employing migrant workers, although the proportion of migrant workers employed tends to vary between firms.
Occupational health and safety	Occupational health and safety “is identified as the discipline dealing with the prevention of work-related injuries and diseases as well as the protection and promotion of the health of workers. It aims at the improvement of working conditions and environment” (ILO, 1998, p. 24). Firms are subjected to numerous specific health and safety measures to protect workers. For details: http://www.ilo.org/safework/countries/asia/india/lang-en/index.htm	Some firms do not even possess basic health and safety facilities, such as first-aid kits, fire extinguishers and ventilation systems. Some have comparatively better health and safety conditions, e.g. proper first aid kits and fire extinguishers installed, relatively better ventilation systems, toilet facilities and lighting arrangements. This surface level observation may offer a rosy picture of these firms, however, as they do not implement many procedures, such as the provision of masks and gloves, maintaining broken needle records, etc.
Freedom of association and collective bargaining	Workers have the right to form and join associations of their own inclinations as a fundamental part of a free society. Also, in any establishment which employs 100 or more workers, the employer should constitute a works committee composed of equal numbers of employers and workers representatives to oversee matters related to promoting measures to secure good	In Tirupur, there are six active trade unions, namely: the All India Trade Union Congress (AITUC), the Centre of Indian Trade Unions (CITU), the Indian National Trade union Congress (INTUC), the Labour Protection Force (LPF), the Hindu Madsoor Sang (HMS) and the Anna Trade Union (ATU). Each is affiliated to a specific national or state level political

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	relations between the two parties. In the case of an establishment with 50 or more workers, these should be provided with a grievance settlement authority for the resolution of industrial disputes.	party. Even with six active unions, however, only 8% - 10% of workers holds union membership. In fact, not one of the workers interviewed is a member of these unions or of any other form of collective bargaining system, and firms do not utilise any such form of industrial relations mechanism.
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Table 2. The Interview Respondents.

Roles	Labels
Workers	W1, ... W26
Owner-Managers	OA, ... OK
Buying agents	BA1, ... BA6
Trade union leaders	TU1 and TU2
CSR officers/auditors	CSR1, ... CSR7
NGO leaders	NGO1, ... NGO3