



The role of *roles* in risk management change: the case of an Italian bank

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Abstract

This paper explores the role of *roles* (i.e. groups of actors characterised by the same functional tasks within an organization), and of their interactions, within processes of change in risk management. By combining insights from the literature on risk management and from institutional studies, this paper suggests that change in risk management can be interpreted as a process that involves both enabling and precipitating dynamics [Greenwood, R. & Hinings, C. R. (1996). Understanding Radical Organizational Change: Bringing Together the Old and the New Institutionalism. *The Academy of Management Review*, 21(4), pp. 1022-1054] between different roles. Aiming to address these dynamics empirically, we rely on a longitudinal case study of an Italian bank. The study shows that the interactions between roles were dependent on their respective specific interests, the different institutional templates they supported, and the shifts in power for control over relevant information. These dynamics both affected and were affected by the change in the template-in-use within the bank and allowed a sort of risk management *ideal* (i.e. the search for *more* risk management) to persist over evolving templates.

Keywords: risk management, change, roles, Italian bank

Jel descriptors: M40

1. Introduction

The Cadbury Code (1992) and the COSO report (1992) are two building blocks that have given rise to a lively debate on corporate governance and risk worldwide (Miller, Kurunmäki, & O’Leary, 2008). Since the 1990s, this debate has been further fuelled by subsequent regulations (see the Turnbull report, 1999; the Sarbanes-Oxley Act, 2002; the Combined Code, 2003), as well as by various episodes of corporate failure and managerial misconduct (such as Enron and WorldCom), which have ‘ensured the centrality of risk management to corporate governance debates probably for decades to come’ (Miller et al., 2008, p. 943).

In this context, the past twenty years have seen a shift in the understanding of risk management, moving from a narrow financially-focused perspective to a broad ‘managerial concept’ (Power, 2007, p. 3). Indeed, risk management has been defined as a set of processes and techniques that are both explicitly aligned with mechanisms of internal control for accountability (Spira & Page, 2003) and fully integrated with operational activities and corporate strategies (e.g. Collier & Berry, 2002; Beasley & Frigo, 2010). This enterprise-wide concept of risk management encompasses ‘ideas of *holistic*, *integrated* and *business* risk management’ (Power, 2007, p. 67) and has become widely shared across different sectors. A number of models for measuring risks (Kaplan, 2009) and for linking risk with performance (Beasley, Chen, Nunez, & Wright, 2006) and risk with strategy (Beasley & Frigo, 2007) have been proposed, along with new roles and organizational structures to manage risk (Mikes, 2008). Hence the international debate and practice on risk management have increasingly concentrated on prescriptions regarding how to design *effective* risk management (Paape & Specklé, 2012), thus allowing companies to be publicly acknowledged as ‘good organizations’ (Scheytt, Soin, Sahlin-Andersson, & Power, 2006, p. 1335).

However, as demonstrated by the global financial crisis of 2007-2009, the proliferation of risk management regulations, prescriptions and recommendations has not

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3 necessarily resulted in successful risk management at an organizational level. In many cases,
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5 the prevailing ‘legitimacy-driven style of risk management’ (Power, 2009, p. 854), as well as
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7 the overreliance on quantitative models (see Rebonato, 2007), have prevented companies
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9 from adopting risk management beyond the mere search for legitimacy, and from fully
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11 embedding risk information into strategic decision-making processes (Magnan & Markarian,
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13 2011). Also, as effectively stated by Huber and Scheytt (2013, p. 89), ‘the rhetoric of risk
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15 management lured the public into a false sense of security with regard to the actual risks
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17 being taken’.
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21 Nevertheless, risk management recommendations and prescriptions are still core
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23 concerns of companies, regulators and standard setters, who are reacting to the apparent
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25 failure of these prescriptions by seemingly searching for ‘more of the same’ (Huber &
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27 Scheytt, 2013, p. 89). Although worldwide episodes of risk management dysfunction
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29 continue to take place, ‘yet the ideal of risk management has survived’ (Mikes, 2011, p. 226).
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31 This apparent contradiction calls for more research inside organizations in order to grasp the
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33 evolving internal (intra-organizational) dynamics, that can affect the day to day practice of
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35 risk management.
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39 Recent studies have explored the actual processes through which risk management
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41 prescriptions are put in place in specific organizational settings (see Mikes, 2009; 2011;
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43 Woods, 2009; 2011; Arena, Arnaboldi, & Azzone, 2010; Mikes, Hall, & Millo, 2013).
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45 Although some of these studies have searched for the different calculative cultures (Mikes,
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47 2009) and rationales (Arena et al., 2010) to explain the heterogeneity of risk management
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49 across organizations, the overall process of risk management change deserves further
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51 investigation. More specifically, recent research has explored how different actors deal with
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53 risk within organizations (see Power, 2005b; 2007; Mikes, 2008; Arena et al., 2010), but the
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55 role of *roles* (here defined as the groups of actors characterised by the same functional tasks
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3 inside the organization) during processes of risk management change has been overlooked by
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5 the literature.
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8 This paper aims to fill this gap by exploring risk management change inside
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10 organizations, as well as the role of roles within this process. In so doing, we interpret risk
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12 management change as resulting from the ongoing interplay between external pressures and
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14 intra-organizational dynamics, and we investigate whether and how the patterns of interaction
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16 between different roles (such as management accountants, risk experts, top managers, and
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18 directors) influence and are influenced by risk management change.
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21 To achieve this goal, we rely upon a case study in the banking sector, which provides
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23 an ideal setting for the purpose of our study for several reasons. Firstly, although norms and
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25 frameworks for corporate governance and risk management have recently affected all sectors,
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27 banks have struggled with the challenges involved in complying with these norms for longer
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29 (Euske & Riccaboni, 1999; Soin & Scheytt, 2008; Wahlström, 2009). Therefore, the banking
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31 sector allows us to explore processes of risk management change over an extended period of
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33 time. Moreover, risk management within banks has been strongly affected by the evolution of
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35 external regulations, thus allowing us to clearly identify some of the main external pressures
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37 for change and their development over time. Finally, risk within banks is acknowledged as
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39 being an integral part of their core business (Deloitte, 2011), and hence is more likely to
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41 become embedded into internal dynamics of change.
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46 Using a longitudinal case study approach (Pettigrew, 1990; Scapens, 2004), we
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48 collected data from an Italian bank, namely Banca Valle¹, which is one of the major banks in
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50 Italy in terms of market share and number of branches. To interpret the process of change in
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52 risk management within the bank, we drew on insights from institutional studies (see
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54 Greenwood, Oliver, Sahlin, & Suddaby, 2008), and in particular on the framework proposed
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57 ¹ Banca Valle is a pseudonym used for reasons of confidentiality.
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3 by Greenwood and Hinings (1993; 1996), as well as on recent literature concerning risk
4 management. In so doing, we did not attempt to test institutional theory, but rather insights
5 from this theory were adopted to support our interpretation of risk management change
6 within the case study. Although our results concern a single organization, and therefore are
7 not meant to be generalizable, our analysis nonetheless shows that risk management change
8 can be understood by exploring how external pressures towards ‘institutional templates’ (i.e.
9 structures and systems that embody ideas and assumptions originated in the broader
10 institutional context – see Greenwood and Hinings, 1996) are filtered through intra-
11 organizational dynamics between roles within organizations.
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23 By combining theoretical with empirical insights, this paper offers a twofold
24 contribution. Firstly, whereas various studies have explored the intra-organizational dynamics
25 of risk management (Mikes, 2009; Arena et al., 2010; Woods, 2011), there is still a lack of
26 research into how these dynamics actually evolve over time. Our paper adds to the existing
27 literature by shedding light on long-term processes of risk management change. Secondly, we
28 contribute to the understanding of the apparent contradiction between the shortcomings of
29 risk management *in practice* and the growing interest in and aspiration towards *more* risk
30 management (Huber & Scheytt, 2013). In this respect, we show how organizations respond to
31 new external prescriptions beyond (and despite) the apparent failure of these prescriptions. In
32 particular, our evidence suggests that intra-organizational dynamics between roles may boost
33 awareness of risk management and may help this awareness to permeate strategic planning
34 processes within and across different institutional templates at work inside an organization.
35 These intra-organizational dynamics may let a sort of risk management *ideal* (i.e. the search
36 for *more* risk management – see Mikes, 2011) to persist over evolving risk management
37 structures and systems at the micro-level of organizations.
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3 The remainder of the paper is structured as follows. In section two we present the
4 theoretical constructs of the study derived from institutional theory, and in particular from the
5 insights offered by the Greenwood and Hinings' (1993; 1996) framework, as well as from the
6 literature on risk management. In section three we describe the research methodology.
7 Section four discusses the process of risk management change within Banca Valle, in the
8 light of the theoretical constructs depicted in section two. Finally, section five summarizes
9 the main findings and concludes by acknowledging the contributions made and the study
10 limitations, as well as offering suggestions for future research.
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20 21 **2. Exploring risk management change: an institutional approach**

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23 In previous decades, institutional theories have strongly influenced management and
24 accounting research into organizational change (for a review see Moll, Burns, & Major,
25 2006). In an attempt to offer a comprehensive view with which to interpret the interplay
26 between external forces and intra-organizational dynamics of change, Greenwood and
27 Hinings (1993; 1996) proposed an overarching framework to depict organizational change. In
28 this framework, organizational change is interpreted in terms of shifts between different
29 institutionalised 'templates' or 'archetypes', defined as 'structures and systems that
30 consistently embody a single interpretive scheme, made up of ideas, beliefs and values'
31 (Greenwood & Hinings, 1993, p. 1055). These templates originate from the external
32 environment, and external pressures towards certain templates are filtered through
33 'precipitating' and 'enabling' intra-organizational dynamics within organizations.
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48 Precipitating dynamics include 'interest dissatisfaction' and 'value commitments', and
49 represent potential pressures for change. For example, a 'radical change' (i.e. the movement
50 from one template-in-use to another) may happen if a group of actors is dissatisfied about
51 how its interests are realized and recognizes the possibility of an alternative template, which
52 could improve its level of satisfaction. In this situation, 'competitive commitment' (i.e. a
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3 pattern of value commitment within which some groups adhere to a template that differs from
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5 the template-in-use) is likely to lead to organizational change as the group of actors who is
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7 dissatisfied begins to question the ‘organizational assumptions of how things are done’
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10 (Greenwood & Hinings, 1996, p. 1036).

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12 Enabling dynamics comprise ‘power dependencies’ and ‘capacity for action’, and
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14 constitute the dynamics that can effectively facilitate or constrain change. The prevailing
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16 template in an organization may give power (i.e. in terms of ‘access to and control over key
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18 decision processes’ – Greenwood & Hinings, 1996, p. 1038) to some groups and not to
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20 others: when this is recognized, the less satisfied groups will try to promote an alternative
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22 template to gain more power. However, power dependencies do not necessarily imply a
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24 situation of conflict. Indeed, the presence of potential conflicts will depend on how the
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26 templates are introduced and accepted within the organization. For change to take place, the
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28 shift in the distribution of power should be combined with the capacity of a particular group
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30 to act (i.e. the capacity for action, defined as the ‘ability to manage the transition process
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32 from one template to another’ - Greenwood & Hinings, 1996, p. 1039). This capacity is
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34 linked to both the availability and mobilization of technical and managerial capabilities on
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36 the part of the different actors.
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41 The theoretical approach described above may be useful to understand processes of
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43 risk management change in the banking sector, within which intra-organizational dynamics
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45 have been found to be the main cause of heterogeneity in risk management between banks
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47 (Mikes, 2009; 2011). The insights offered by Greenwood and Hinings (1996) also allow us to
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49 capture and interpret both internal dynamics and external pressures during processes of risk
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51 management change.
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54 55 ***2.1 Risk management templates*** 56 57 58 59 60

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3 According to Mikes (2009), in their attempts to respond to changing external pressures and
4 requirements, banks have been converging towards four risk management ‘ideal types’. More
5 specifically, ‘risk silo management’ and ‘integrated risk management’ originated from the
6 pressures exerted by international regulations on bank capital adequacy and by the rating
7 agency community. These ideal types give prominence to a number of techniques (e.g. *value-*
8 *at-risk*) aimed at quantifying and controlling different risk categories or *silos* (e.g. market
9 risk, credit risk, operational risk), which can be aggregated into a total value of risk within the
10 *economic capital* framework. In this context, the Basel rules and the reform of banking
11 supervision have called for a more refined measurement of risks, asking banks to further
12 develop their measurement systems and to use their own internal risk models (Wahlström,
13 2009).

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27 In contrast, the ‘risk-based management’ ideal type implies a broader approach to
28 risk-based performance measurement and embeds the assumptions of the so called
29 ‘shareholder value imperative’ (see Mikes, 2009). In fact, starting in the 1990s, the
30 deregulation of financial services and growth of the global market (Euske & Riccaboni, 1999;
31 Soin & Scheytt, 2008) increased attention to efficiency and profitability within the banking
32 sector. Pressures for a shareholder value conception promoted the idea of a joint
33 consideration of risk and returns, which characterised value based management systems
34 (Arnold & Davies, 2000). Techniques and metrics such as ‘shareholder value-added’ and
35 ‘risk-adjusted return on capital’ offer examples of how calculative technologies became
36 institutionalized (Power, 2005a) and made ‘the relationship between shareholder value and
37 risk management newly thinkable and actionable’ (Power, 2007, p. 75).

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52 Finally, the ‘holistic risk management’ ideal type incorporates strategic decision-
53 making processes and patterns of accountability towards stakeholders, within a wider ‘risk-
54 based internal control imperative’ (Mikes, 2009). As stated by Power (2004), risk-based
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3 internal control has become ‘an untouchable principle’ (p. 49), enhanced by developments in
4 corporate governance. In this context, risk management prescriptions have gradually come to
5 involve processes and tools capable of capturing all non-quantifiable risks of relevance for
6 the achievement of strategic objectives.
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11 In this paper we argue that the ideal types described above can be relied upon to
12 identify four different ‘risk management templates’ at work within banks. These templates
13 represent different structures and systems, which embody different ideas and assumptions
14 (e.g. the shareholder value imperative and the risk-based internal control imperative) that
15 originate from the external environment and may engage with different roles inside banks.
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24 ***2.2 Risk management and roles***

25 Previous research has acknowledged the growing relevance of risk experts within
26 organizations². As claimed by Power (2005b), in response to external pressures and to the call
27 for more holistic risk management, risk experts have been pushed to look outside their ‘back-
28 office cage’ (p. 134) towards a more strategic function. This shift has implied major changes
29 and restructuring within companies’ risk management departments, with risk experts being
30 asked to play the twin function of ‘compliance champions’ and ‘business partners’ (Mikes,
31 2008), also displaying alternative styles of risk management, such as ‘risk measurement’ or
32 ‘risk envisionment’³ (Mikes, 2011). Mikes et al. (2013) highlighted the relevance of risk
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47 ² Below, we will generally use the label of *risk experts* to identify the organizational roles with the specific
48 functional tasks of measuring, controlling and managing risks inside the organization. Mikes (2009) provides a
49 taxonomy of risk experts, distinguishing between: ‘risk management specialists’, who deal with the
50 measurement and assessment of different types of risk, as well as with the quantification of the overall risk
51 profile of the company; and ‘senior risk officers’, who participate in top management-level decision making,
52 supporting and enhancing the management of risk (see also Power, 2005b; Arena et al., 2010).

53 ³ Mikes (2011) uses the notion of ‘risk envisionment’ to describe risk management practices based on risk
54 experts’ experience and intuition rather than on risk measurement. In this perspective, ‘soft instrumentation’ (i.e.
55 decision making methods that favour mental models, experience, beliefs and values) enters the domain of risk
56 management.
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3 experts' capacity to design and adopt effective *tools* in order to gain top level visibility and
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5 become more influential.
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8 As argued by Arena et al. (2010), risk experts' actions could be enhanced or
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10 constrained depending on the 'space they are able to find and create within the organization'
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12 (p. 14), where they compete with other roles. Indeed, the more strategic function aspired to
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14 by risk experts has raised a number of critical issues in terms of overlapping tasks and
15
16 responsibilities with other roles, such as management accountants, top managers, and
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18 directors (Power, 2005b; Collier, Berry, & Burke, 2007; Soin & Scheytt, 2008). Next, we will
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20 analyse internal (enabling and precipitating) dynamics between different roles in the case of
21
22 Banca Valle. First, we will explain our research methodology.
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24 25 26 **3. Research methodology** 27

28 The potential of case studies to illustrate and explain accounting *in practice* has been widely
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30 acknowledged by the literature (see, for instance, Eisenhardt, 1989; Ryan, Scapens, &
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32 Theobald, 2002). In particular, there have been recent calls for a deeper understanding of how
33
34 risk and control processes occur and change inside organizations (Berry, Coad, Harris, Otley,
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36 & Stringer, 2009; Bhimani, 2009; Van der Stede, 2011). Within risk management research,
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38 there is a particular need for more longitudinal studies to investigate the dynamics of risk
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40 management and identify the drivers that affect its implementation over time (Mikes, 2009,
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42 2011; Woods, 2011). Moreover, there is a shortage of case studies on the nature and
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44 functioning of risk management within banks (Mikes, 2009; Van der Stede, 2011).
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48 With the aim of exploring risk management change *in situ*, we rely on a longitudinal
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50 exploratory case study (Scapens, 2004). This approach provides an opportunity to study
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52 change from both 'vertical' (i.e. considering interdependencies between different levels of
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54 analysis of phenomena) and 'horizontal' (i.e. by exploring sequential interconnectedness
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56 among phenomena in the past, present and future) perspectives (Pettigrew, 1990, p. 269). It is
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3 therefore particularly suited to the purpose of our work as it allows us to explore risk
4 management change by looking at the interplay between external pressures and intra-
5 organizational dynamics of change (vertical perspective) and how this interplay evolves over
6 time (horizontal perspective).
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11 The case material was collected using different sources of data (Yin, 2009). Semi-
12 structured interviews constituted the primary source of data. Documentary research into
13 publically available documents (e.g. annual reports, public risk reports) and internal
14 documents (e.g. budgets, internal risk and control reports, presentations at internal meetings)
15 was also conducted in order to reconstruct the process of change. The period under
16 investigation is 2000-2012. 2000 was chosen as the starting year for the analysis because
17 Banca Valle set up a formal risk management unit in that year. The first interview was
18 conducted in 2001 with the then Head of the Planning & Control area. Subsequent interviews
19 were undertaken during two periods: 2001-2004 and 2009-2012 (see Table 1 in the
20 Appendix).
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34 As argued by Blazejewski (2011, p. 256), in longitudinal studies ‘case time’ and
35 ‘research time’ may coincide only at certain intervals. If this occurs, the research process
36 must also be based on retrospective data produced at a distance from particular events. In our
37 case, for the period 2004-2009 (in which we did not observe the process of change as it was
38 developing), we used multiple data sources to collect information (Yin, 2009). Most of the
39 informants, who were interviewed during the period 2009-2012, were already working for the
40 bank in the years 2004-2009 and offered information about this period. Importantly, to
41 overcome the limitations of using retrospective data to reconstruct the past (Golden, 1992),
42 we triangulated the data collected from the interviews with different informants and verified
43 most of the subjective interpretations through documentary and archive data, which
44 strengthened the credibility of the analysis (Flick, 2009).
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3 Throughout the whole research period, the interviews were conducted at the
4 headquarters of the bank. The informants represented different roles (e.g. risk experts,
5 management accountants, members of the Organization and Internal Auditing areas, top
6 management), and were typically selected for their key positions in the change process
7 (Pettigrew, 1990) or for the effects that the change process had on their work. In most cases,
8 each informant was interviewed more than once. They were asked very similar questions on
9 three main research topics (company background, changes in risk management, role of roles)
10 in order to acquire different perspectives on the same issues (Cardinal, Sitkin, & Long, 2004),
11 which they were encouraged to discuss freely (McKinnon, 1988). Most of the interviews –
12 typically lasting two hours – were recorded and transcribed onto electronic files⁴.
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25 Analysis of the collected data started with the identification of the different phases
26 that characterized the evolution of risk management in Banca Valle from early 2000. The aim
27 was to build up a chronological picture in order to identify the main elements of risk
28 management change in the bank. Our analysis of the interview transcripts and documentary
29 research allowed us to distinguish three main periods of time (i.e. 2000-2006; 2006-2009;
30 2009-2012) in which different risk management templates and different internal dynamics
31 between roles were identifiable.
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40 During the process of data analysis, we followed a coding approach (O'Dwyer, 2004),
41 grouping all the transcript evidence according to the informants, the period of time, and the
42 main elements of the theoretical framework described in section 2. Thus, we identified
43 precipitating dynamics (interest dissatisfaction and value commitments) and enabling
44 dynamics (capacity for action and power dependencies). Evidence concerning external
45 pressures and risk management templates (in particular, the risk-based management template
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54 ⁴ The initial interviews with the former Head of the Planning & Control area were not recorded to ensure that
55 the informant would talk freely about the various issues (without being put off by the presence of the recorder)
56 and to give him the necessary time to gain confidence with the research methodology. Once we believed that
57 this confidence had been gained, we started to record the interviews with the informant's permission.
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3 and the holistic template) was derived from analysis of the changing regulations on risk
4 management, as well as from internal documents and from background information provided
5 by the informants. Finally, we combined the analysis of internal dynamics, risk management
6 templates and external pressures to interpret the role of roles during risk management change
7 in Banca Valle. The following section describes the empirical evidence in detail.
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10 11 12 13 14 15 **4. The evolution of risk management in Banca Valle**

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17 Next, we analyse and discuss risk management change within Banca Valle by distinguishing
18 three main phases (2000-2006; 2006-2009; 2009-2012) within which two particular risk
19 management templates and evolving intra-organizational dynamics were identifiable.
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23 24 25 **4.1 2000-2006. The risk-based management template**

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27 During the Nineties, the Italian banking sector underwent a significant deregulation process,
28 which exposed banks to increasing competition and stimulated processes of privatization,
29 acquisition, concentration and growth in the subsequent years (Angelini & Cetorelli, 2003;
30 Soin & Scheytt, 2008)⁵. Thus, many Italian banks experienced pressures to re-define their
31 strategies, structures and systems in order to ensure more effective performance measurement
32 and management (Euske & Riccaboni, 1999). In this context, the need for more effective risk
33 measurement acquired prominence, according to the risk-return relationship underlying the
34 concept of shareholder value (Power, 2005a). Moreover, the emphasis on risk measurement
35 was fostered by the developments in risk quantification and aggregation that followed the
36 provision of an international bank regulatory framework by the Basel rules (Mikes, 2009).
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49 As in other banks, within Banca Valle the external pressures described above
50 stimulated changes in the bank's internal structures and systems, in line with the risk-based
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54 ⁵ During the 1990s European legislation attempted to liberalize the banking sector, as well as to stimulate
55 greater competition. In Italy, a new banking law (Amato Law, 1990) gave all banks the authority to operate in
56 any financial sector and initiated a strong process of privatization. Also, a new regulation on banking groups
57 stimulated processes of acquisitions, concentration and growth in the sector (Decree Law no. 385, 1993).
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3 management template. More specifically, shareholder value creation became a priority for the
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5 new Board of Banca Valle, which was appointed after the bank was listed on the stock
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7 exchange and which stressed the importance of a much stronger performance-based
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9 orientation. This priority was emphasised within an internal document which described
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11 shareholder value creation as the first in a list of the bank's ten guiding principles ("managers
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13 win only when shareholders win was our slogan", recalled the Chief Financial Officer).

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16 In this context, Banca Valle decided to design and adopt a new value based
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18 management (VBM) system in 2001. This decision was aimed at improving performance
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20 management and capital allocation techniques through a more structured integration of risk
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22 information within the bank's planning and budgetary system. As argued by a management
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24 accountant (MA1) at Banca Valle:

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27 *"setting the rules and the objectives [of business units] according to the risk taken by*
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29 *each business unit allows the bank to create value optimizing risk-adjusted*
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31 *profitability."*

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34 Risk-adjusted performance metrics were progressively integrated within both the
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36 bank's budgeting system and its strategic planning process. Internal capital allocations via the
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38 allocation of economic capital were gradually pushed down to the lowest business unit level
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40 for performance measurement. Also, a new internal reporting system was introduced and
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42 coordinated by management accountants in the Planning & Control area. The new reporting
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44 system entailed the production of a monthly 'Tableau de Bord', which included profit and
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46 loss accounts for individual business areas, the main risk-adjusted performance indicators,
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48 and capital allocations across the bank. The content of this report was discussed during
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50 monthly *ad hoc* meetings (called 'VBM meetings') between top managers and business unit
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52 managers, assisted by management accountants. These meetings were an integral part of the
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54 bank's strategic planning process, as managers discussed both short term and long term
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3 objectives. Moreover, the information provided by the VBM system was presented to the
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5 Board by the Head of the Planning & Control area (a management accountant) during the
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7 quarterly meetings for the approval of the budget.
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10 As we will see in more detail below, management accountants' control over the VBM
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12 system and their interactions with the Board were crucial to the move towards the risk-based
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14 management template within the bank. While regulative and market pressures led to the
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16 introduction of new structures and systems in Banca Valle, in the form of the VBM system
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18 and risk-adjusted performance metrics, it was intra-organizational dynamics between roles
19
20 that helped the spread of the ideas and assumptions underpinning the risk-based management
21
22 template inside the bank.
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24

25 26 ***4.1.1. Risk experts, management accountants and enabling dynamics*** 27

28 Prior to the 2000s, no formal risk management unit existed within the bank. However, the
29
30 Internal Control unit and the Credit unit were in charge of defining the overall risk policies,
31
32 while risk silo quantification was left to the specific line functions. At that time, the Finance
33
34 area comprised a group of experts on market risk, while credit risk was managed by a specific
35
36 management team within the Credit area.
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39 Following the pressures of the shareholder value imperative, the Chairman of the
40
41 Board of Directors (CBD) and the General Manager (GM) prompted a thorough
42
43 reorganization of the bank's risk management activities. To this end they asked the
44
45 management accountants (in the Planning & Control area) to attend a series of *ad hoc*
46
47 seminars on risk management. These seminars were held by an external consultant with
48
49 strong expertise and a high level of competence in risk management.
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52 Whereas the initial idea of both the CBD and the GM was to train management
53
54 accountants to fulfil risk management tasks, after the seminars they decided to create an *ad*
55
56 *hoc* risk management group, which was distinct from the group of management accountants.
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3 To this end, in 2000 qualified risk experts were selected by the bank to be part of a new
4 formal Risk Management unit, and the consultant who held the seminars was hired by the
5 bank to be in charge of the new unit. The Risk Management unit was placed within the
6 Planning & Control area, together with the management accountants, and reported to the
7 Head of that area. Within one year, the members of the unit increased to 15 and it was
8 formally re-named the 'Risk Management (RM) service'. Moreover, the Planning & Control
9 area was re-named 'Planning, Control, Administration & RM' (PCA&RM) to acknowledge
10 the key role of the RM service. Until 2006, this area was under the responsibility of one of
11 the three Deputy General Managers of the bank reporting to the GM.
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23 The new RM service became responsible for defining the guidelines and
24 methodologies for the measurement and control of all risk factors affecting the bank's
25 economic capital. Thus, the new Head of the RM service, together with the newly selected
26 risk experts, offered their expertise in value-at-risk techniques to develop measurements of
27 both market and credit risks. Moreover, in 2001 the RM service presided over the kick-off of
28 a new project on the quantification of operational risks. As a result of advances in risk
29 modelling and quantification, the risk experts began to perceive their importance within the
30 bank. This perception was also evident in the way they talked about their role. For example,
31 the newly appointed Head of the RM service (HRM1) proudly affirmed:
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43 *"I had to invent an engaging way to attract managers' attention to risk. We started to*
44 *experiment with new risk [measurement] models, which ended up being recognized as*
45 *the cutting edge."*
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49 Within the PCA&RM area, risk experts and management accountants had two distinct
50 roles. The management accountants were in charge of producing all performance reports and
51 measures for VBM and managing all the bank's planning and budgetary activities. They also
52 controlled the VBM information flows towards the top management, by participating in the
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2
3 VBM meetings and providing the Board with the risk-adjusted performance measures
4
5 necessary to discuss the approval of the budget. In contrast, the risk experts performed all
6
7 tasks concerning the production and development of risk quantifications and economic
8
9 capital measures to be reported to the management accountants in order for them to calculate
10
11 risk-adjusted performance measures within the VBM system. These measures could then be
12
13 used by top managers (supported by the management accountants) to negotiate objectives for
14
15 the business units and plan capital allocations. As a result, the transfer of risk quantifications
16
17 from the risk experts to the management accountants was the main contact between the two
18
19 groups, which managed their tasks separately. Management accountants did not therefore feel
20
21 threatened by the role of risk experts. As stated by a management accountant (MA2):
22
23

24
25 *“the inclusion of risk experts within the Planning & Control area was not so dramatic*
26
27 *[...] we had different tasks really, like two parallel worlds”.*
28

29
30 In addition to the risk quantifications for VBM, the risk experts were also required to
31
32 report on a monthly basis to a risk committee, which was in charge of defining adequate risk
33
34 management policies for all the bank’s business units, evaluating its overall risk profile, as
35
36 well as verifying respect for the risk limits (see Figure 1).
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39 ----- Insert Figure 1 about here -----
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41
42 The risk committee was chaired by the GM and the Head of the RM service, and was
43
44 composed of the Heads of Banca Valle’s main business units. The reports produced by the
45
46 risk experts for the risk committee were very technical. Within these reports, complete risk
47
48 exposure lists and their impact on the economic capital were analysed in detail. The activity
49
50 of the risk committee was central to risk management at the business unit level, since it dealt
51
52 with all matters concerning quantifiable risk issues. Nonetheless, risk information was
53
54 communicated monthly by the risk committee to the CBD (and every three months to the
55
56 Board) only in the form of the short minutes of the risk committee meetings. The minutes
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3 were kept in the Board secretary's office, where the directors could find and read the
4 documents without any direct interaction with, or direct explanation from, the risk committee.
5
6 Moreover, the minutes usually contained only a brief (2-3 page) description of the key points
7 discussed by the Head of the RM service and the business unit managers during the meetings.
8
9

10
11 In contrast, risk quantifications became important for the directors primarily when
12 they were related to profitability and shareholder value creation within the VBM system. It
13 was through the integration of risk information with the formal planning and performance
14 measurement system that risk issues gained regular attention from the top managers and the
15 Board. In this context, although the risk experts had highly specialized tasks in producing risk
16 quantifications and definitions of capital allocations, it was the management accountants who
17 had control over the relevant VBM information flows (*"during the VBM meetings we were*
18 *sitting side by side with senior managers, with the VBM metrics in front of us"* – argued a
19 management accountant, MA1). Such control gave the management accountants the capacity
20 to mobilize their skills to report and explain all risk-adjusted performance information
21 concerning VBM to the top management and directors. As argued by the former Head of the
22 PCA&RM area (HPCRM):
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38 *"it was easier for us to explain, and for the directors to understand, risk-adjusted*
39 *performance metrics rather than complex risk quantifications."*
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43 Overall, the diffusion of the underlying ideas and assumptions of the risk-based
44 management template (Figure 3, arrow d) was stimulated by two enabling dynamics (Figure
45 3, arrow a). First, the management accountants showed the capacity for action necessary to
46 allow risk information and knowledge to reach the Board and top managers for strategic
47 planning through the VBM system (Figure 3, arrow b). Second, the risk information reached
48 the Board and top managers thanks to the power dependencies of the risk experts in relation
49 to the management accountants (Figure 3, arrow c). Outside the VBM and risk-return metrics,
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3 where the mediation of management accountants was not present (as in the case of the
4 information provided by the risk committee), risk information did not actually enter the
5 Board's strategic discussions.
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10 However, as we will see in the following phase, evolving external pressures prepared
11 the ground for change by stimulating growing dissatisfaction among risk experts.
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13

14 **4.2 2006-2009. Precipitating dynamics and the emergence of the holistic template**

15
16 In the early years of the 2000s, following financial scandals worldwide and episodes of
17 corporate failures in various sectors, the pressures of corporate governance and risk
18 regulations became more compelling (Power, 2004; Soin & Scheytt, 2008). In Italy, as in
19 other countries, new norms were adopted by national governments with the aim of re-
20 regulating internal patterns of accountability within companies (see among others Fiori &
21 Tiscini, 2005)⁶. This fostered the rise of what has been referred to as the 'risk-based internal
22 control imperative' (Mikes, 2009).
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33 Accordingly, a number of international standards and guidelines stimulated companies
34 to develop their risk management practices following a more *holistic* approach (Woods,
35 2011). In this context, the term *holistic* was used to refer to a process-based view of risk
36 management that should permeate organizations' strategy and enable them to consider the
37 potential impact of all types of risks on the achievement of their objectives (COSO, 2004).
38 This definition also encompasses non-quantifiable risks, which are not strictly related to
39 financial risk management or to risk-adjusted profitability. All significant risks that could
40 affect organizations' strategic objectives should enter corporate-level discussions and be
41 systematically managed (ISO, 2009). According to the holistic template, in addition to
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53 ⁶ Following the self-regulatory code for Italian listed companies of 1999, in the early years of the millennium
54 new versions of this code have increasingly incorporated risk management guidelines and prescriptions within
55 internal control systems according to international best practices (see the revised edition of the Corporate
56 Governance Code, December 2011). Moreover, other regulations were promulgated in Italy during the same
57 period with the aim of preserving the banking sector (see for instance, Law no. 262, 2005).
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3 producing traditional risk metrics, the risk expert should also be ‘the author of a wider
4
5 organizational *narrative* of risk which sits above formal control systems’ (Power, 2004, p.
6
7 51).
8

9
10 Whereas the risk-based management template was still dominant within Banca Valle
11
12 in 2006, the rise of the risk-based internal control imperative brought with it pressures for
13
14 change, in conjunction with internal precipitating dynamics (Figure 3, arrow e). These
15
16 pressures started in 2006 when the bank hired a new Head of the RM service. Within a short
17
18 time, the RM service was separated from the PCA&RM area (which was simply re-named
19
20 the ‘Planning & Control’ area) in order to ensure the risk experts’ independence from the line
21
22 management as prescribed by external recommendations. However, within the bank’s new
23
24 organizational structure both the RM service and the Planning & Control area were still under
25
26 the responsibility of the recently appointed Chief Financial Officer (CFO), who reported to
27
28 the GM. The new Head of the RM service (HRM2) was formerly a consultant and perfectly
29
30 aware of the emerging risk-based internal control imperative. As he recalled:
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33
34 *“risk managers need to take part in the discussion of corporate strategies [...] that*
35
36 *should be my task [...] going in front of directors and telling them ‘if these are your*
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38 *objectives, you should do this to achieve them’ or ‘it is extremely dangerous to*
39
40 *achieve your objectives, if you act this way’.”*
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43
44 The new Head of the RM service was extremely confident about the strategic role of
45
46 risk experts. He felt that their role could move beyond the production of risk-adjusted
47
48 performance measures and expand outside the domain of risk measurement. Within a few
49
50 months his vision was embraced by the members of the RM service and interest
51
52 dissatisfaction started to arise among the risk experts (Figure 3, arrow f). As highlighted by a
53
54 risk expert (RE1) belonging to the RM service’s credit risk team:
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3 *“we felt that our tasks were constrained and limited. I am not sure that the directors*
4
5 *really read the risk committee’s reports”.*
6

7
8 These perceptions, shared by other risk experts, also led to the emergence of a pattern
9
10 of competitive value commitment (Figure 3, arrow g). In fact, while the management
11 accountants supported the template-in-use (i.e. the risk-based management template), as they
12 had a key role in the provision of risk-return information within the VBM system and in
13 relation to the wider shareholder value imperative, the risk experts recognized that the new
14 alternative template (i.e. the holistic risk management template) could enhance their strategic
15 role and allow them to gain a more influential position vis-à-vis the Board’s decision-making
16 process.
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25 In this context, the financial crisis of 2007-2009 also had a broad influence on the
26 bank’s internal dynamics. As in other financial institutions, the crisis demanded more
27 accurate cost management within Banca Valle. In the first months of 2009, the bank had to
28 revise business units’ budgets, significantly reducing their economic targets. Whereas the
29 crisis has been often associated with poor risk management, and particularly with excessive
30 trust in risk modelling (Rebonato, 2007), Banca Valle’s risk experts did not criticize risk
31 models and quantifications. Instead, they questioned the Board’s capacity to interpret these
32 models and anticipate the worst-case scenarios during strategic decision-making, from which
33 the risk experts had actually been excluded. As claimed by one such expert (RE2):
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45 *“the crisis had effects we had never seen before and we had to work hard... We [risk*
46 *experts] measured and provided correct risk information as we were supposed to, but*
47 *risk changes continuously. Quantitative models are necessary but they are only*
48 *simplistic descriptions of reality, which need to be interpreted. I am not sure they [the*
49 *directors] actually did it”.*
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3 Consistently with the findings of Mikes (2011) from one of her field studies, within
4 Banca Valle the risk experts defended themselves against the apparent failure of risk
5 management by contending their absence from the discussion of non-measurable strategic
6 issues. In the meantime, pressures from the crisis helped strengthen the risk experts'
7 awareness of their potentially strategic role within the bank, thus increasing their level of
8 interest dissatisfaction in relation to the current situation and their desire for change towards a
9 different template. This dissatisfaction and desire were further encouraged by external
10 prescriptions from regulators and professional bodies following the financial crisis. These
11 prescriptions recommended that risk experts should provide the top management and Board
12 with more forward-looking information regarding a wide range of risk issues (Kirkpatrick,
13 2009; Deloitte, 2011), and that the Board should properly oversee the risk management
14 process (RIMS, 2009).
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30 Overall, in the period 2006-2009 the external pressures towards a risk-based internal
31 control imperative enhanced the emergence of the precipitating dynamics (interest
32 dissatisfaction and competitive value commitment) described above, which generated strong
33 pressures for change (Figure 3, arrow h). As we will see next, these pressures pushed risk
34 experts out of the back-office cage (Power, 2005b) and beyond the domain of mere risk
35 measurement (Mikes, 2009; 2011) through the development of internal enabling dynamics
36 (Figure 3, arrow i).
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46 ***4.3 2009-2012. The holistic risk management template within Banca Valle: internal*** 47 ***(enabling) dynamics*** 48 49

50 Within Banca Valle, the pressures for change described in the above sub-section enhanced
51 the need for direct interaction between the Board and risk experts. This need was also
52 reinforced by international recommendations on risk management (IIF, 2008; CEBS, 2010;
53 OECD, 2010), as well as national recommendations on the independence of the risk
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3 management function and its direct accountability to the Board⁷. Following these pressures, a
4
5 new independent RM area was created at the beginning of 2009. The new RM area was still
6
7 headed by the same manager appointed in 2006, who reported directly to the GM and the
8
9 Board within the new organizational structure. The creation of the new RM area, together
10
11 with external pressures, reinforced direct relations between the risk experts and the Board and
12
13 stimulated two enabling dynamics. Firstly, risk experts acquired the capacity for action
14
15 necessary to change the template-in-use into the bank and, secondly, the patterns of power
16
17 dependencies between roles changed. Let us see how.
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19

20
21 In Banca Valle, the Head of the RM area began to work closely with a member of the
22
23 CBD's staff to find a way of ensuring the RM area's visibility vis-à-vis the Board. They
24
25 decided together to design and submit to the Board a new risk report (labelled the 'monthly
26
27 risk report'). Although the need for this report mainly derived from the new patterns of
28
29 reporting between the RM area and the Board, the introduction of the monthly risk report was
30
31 perceived by the Head of the RM area as a way of helping risk experts acquire a more
32
33 significant role in high-level strategic decision-making processes.
34
35

36
37 *"We had to find a way to enhance communication with the directors, by offering them*
38
39 *the most desirable dish we had on our menu!"* (Head of the RM area, HRM2).

40
41 *"The basic idea was to think about the Board's key strategic risk concerns. What*
42
43 *would they [the directors] like to read in the monthly risk report to support them in*
44
45 *planning the right strategy?"* (member of the CBD's staff, SCBD).
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51 ⁷ See the Circular No. 263, 2006 issued by the Bank of Italy and the Regulation jointly issued by the Bank of
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53 Italy and Consob in 2007 and their updates.
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3 In contrast to the short minutes of the risk committee, the new monthly report had a
4 more comprehensive structure, with standardized sections. The initial sections contained
5 traditional information on the bank's risk exposure. The following sections contained the
6 analysis of all the different risk silos. Then, in an *ad hoc* section, the economic capital was
7 quantified and calculations were explained. In addition to the risk quantifications, qualitative
8 information, explanations and appealing charts were included, with the aim of providing the
9 directors with concise and comprehensible information on the bank's overall risk profile and
10 trend. Moreover, the monthly risk report did not contain many metrics. Very specific
11 technical language was avoided, a glossary of the main terms was provided at the end of the
12 report, and the risk information could be easily interpreted by the directors. In this way,
13 consistently with the findings of Mikes et al. (2013), the risk experts were able to establish a
14 new communication process with the directors. As claimed by a risk expert (RE3) belonging
15 to the RM area's risk reporting team:

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32 *“the information we provide is simpler than the information provided by the risk*
33 *committee, but in any case it is in-depth enough to allow the Board to understand the*
34 *different dimensions of risk [...] the report is a tool to grab their attention and*
35 *support them during their strategic discussions”.*
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39

40 Since 2009, the risk report has been presented directly to the Board by the Head of the
41 RM area every three months, and monthly to a committee composed of the CBD, the GM and
42 the Chairman of the Internal Auditing Committee (CIAC). The presentation of the monthly
43 risk report takes place during *ad hoc* meetings which offer important opportunities for
44 discussion and interaction between the Head of the RM area and the Board (see Figure 2).
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52
53 ----- Insert Figure 2 about here -----
54

55 During these meetings the Head of the RM area provides direct face-to-face
56 explanations concerning the monthly risk report to the Board. Thus, the new reporting
57
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59

1
2
3 process started to change the ways in which risk information and knowledge entered the
4
5 Board's discussions, and gave prominence to the role and skills of the Head of the RM area
6
7 As the latter (HRM2) recalled:

8
9
10 *“the Board's attitude has completely changed. [...] They [the directors] ask a lot of*
11 *questions and, increasingly often, ask us to elaborate on specific risk issues for ad hoc*
12 *decision-making purposes”.*
13
14
15

16 The monthly risk report therefore became a flexible tool in which new *ad hoc* sections
17
18 were added upon the request of the Board, or according to key areas identified by the risk
19
20 experts.
21

22
23 *“Very often during our meetings [with the CBD, the GM and the CIAC] I have been*
24 *asked to hold presentations on special risk topics, such as an analysis of the liquidity*
25 *risk or the potential scenarios for the bank after an interest rate hike. Last month I*
26 *had to report directly to the Board on the impact of a political crisis in an Asian*
27 *country on our financial portfolio”* (Head of the RM area, HRM2).
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34 The Board and the top management showed great interest in these discussions, giving
35
36 risk experts a new visibility in strategic decision-making. Specifically, the new reporting
37
38 system provided risk experts with the capacity for action necessary to claim direct access to
39
40 strategic discussions and create their own new *space* within the bank (Figure 3, arrow 1). This
41
42 space expanded beyond the mere risk measurement function for risk-adjusted performance
43
44 and capital allocations and involved a different approach to risk management (i.e. a sort of
45
46 ‘risk envisionment’ in Mikes’ terms – see Mikes, 2011), based on the risk experts’ experience
47
48 and intuitions. Thus, the risk experts participated in the move towards the holistic risk
49
50 management template. As stated by the Head of the RM area (HRM2),
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3 “our discussions [with the directors] start from market and economic trends and end
4
5 by developing hypotheses on the potential impacts of these dynamics. The ‘numbers’
6
7 are no longer at the top of the list for them”.

9
10 Furthermore, the need to produce the monthly risk report changed the patterns of
11
12 power dependencies between the new RM area and the management accountants (Figure 3,
13
14 arrow m). In particular, the risk experts became autonomous in relation to the mediation of
15
16 management accountants, interacting with the Board for strategic decision-making beyond
17
18 the VBM system (“now I can directly reach ‘the top level’ whenever necessary”, argued the
19
20 Head of the RM area, HRM2). Despite the changes in the patterns of power dependencies
21
22 between roles, the management accountants did not show a competitive attitude towards the
23
24 new role of risk experts and the holistic template. As stated by the Head of the P&C area
25
26 (HPC),
27
28

29 “our tasks are completely different, but both are crucial to strategy analysis. There is
30
31 a sort of balance of powers in which we plan how to achieve business strategies and
32
33 they contribute to limiting excessive risk-taking.”
34
35

36 Overall, the new patterns of power dependencies and the risk experts’ capacity for
37
38 action (enabling dynamics) allowed a broader view of risk (i.e. a view that went beyond mere
39
40 risk quantifications) to permeate decision-making processes (Figure 3, arrow n). Thus,
41
42 enabling dynamics favoured a ‘radical’ change (Greenwood & Hinings, 1996) from risk-
43
44 based management towards a new holistic risk management template within Banca Valle.
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48 ***4.4 Risk management change in Banca Valle***

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50 As shown in the previous sub-sections, the process of change in risk management within
51
52 Banca Valle has resulted from an ongoing interplay between external pressures and intra-
53
54 organizational dynamics. While external pressures stimulated changes in the template-in-use,
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3 enabling and precipitating dynamics between roles influenced the ways in which these
4
5 templates were interpreted and developed throughout the organization.
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8 In this respect, numerous studies (Power, 2009; Magnan & Markarian, 2011) have
9
10 emphasised a widespread failure of risk management prescriptions to provide organizations
11
12 with effective tools to anticipate and manage the difficulties and uncertainties encountered
13
14 during the global financial crisis of the years 2007-2009. Despite their apparent failure and
15
16 shortcomings, risk management prescriptions from regulators and professional bodies have
17
18 proliferated hugely, in a seemingly counterintuitive search for 'more of the same' (Huber &
19
20 Scheytt, 2013, p. 89). As demonstrated by recent literature (Mikes, 2009; 2011; Arena et al.,
21
22 2010; Woods, 2011), organizations responded to growing prescriptions in a variety of ways
23
24 and, through their responses, the 'ideal of risk management has survived' beyond its apparent
25
26 failures (Mikes, 2011, p. 226).
27
28

29
30 The case of Banca Valle shows that the apparent contradiction between the
31
32 widespread failure of risk management prescriptions (especially in relation to the global
33
34 financial crisis) and the ongoing search for 'more of the same' can be explained at the micro
35
36 level of the organization by considering the internal dynamics that aided the change of the
37
38 risk management templates. Within Banca Valle, the evolving nature of enabling and
39
40 precipitating dynamics between roles allowed a changing awareness of risk management to
41
42 develop, shifting from an awareness of risk-return metrics to a broader conception of strategic
43
44 risk beyond *numbers*. This change extended through different risk management structures and
45
46 systems, regardless of the apparent failures of external prescriptions. Thus, the search for
47
48 *more* risk management in Banca Valle persisted at the organization level.
49
50

51
52 More specifically, in the years 2000-2006 risk-return information entered strategic
53
54 decision-making at the Board level in Banca Valle through a quantitative language of risk-
55
56 adjusted performance metrics. This language developed among risk experts, management
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3 accountants, and top management through the VBM reports and the Tableau de Bord.
4
5 Information and knowledge about risk-adjusted performance reached the Board mainly
6
7 through the capacity for action of the management accountants. This capacity also reinforced
8
9 the power dependencies of risk experts, who were aware of their dependence upon
10
11 management accountants (as their mediation was necessary for risk information and
12
13 knowledge to reach the Board). Through these internal enabling dynamics, a risk-return
14
15 awareness (based on the basic assumptions of the risk-based management template within the
16
17 shareholder value imperative) entered strategic decision-making within Banca Valle. This
18
19 awareness was strictly dependent upon advances in risk-return quantification within the VBM
20
21 system. In this context, risk measurement was perceived by the risk experts as the prevailing
22
23 ‘risk management style’ (Mikes, 2011) capable of providing them with a role (albeit mediated
24
25 by management accountants) within strategic decision-making processes [*‘I had to invent an*
26
27 *engaging way to attract managers’ attention to risk. We started to experiment with new risk*
28
29 *models...*’ – Head of the RM service quoted above].
30
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32

33
34 After the risk-based management template entered the organization, precipitating
35
36 dynamics were stimulated in the second phase (2006-2009) by external pressures towards the
37
38 holistic template. Within these dynamics, the risk experts started to perceive their role as
39
40 constrained, and a pattern of competitive value commitment arose between them and the
41
42 management accountants. In this context, the risk experts pursued an alternative template (the
43
44 holistic template) as a way of realizing their interests and aspirations. However, while Mikes
45
46 (2011) in her field study highlighted that a culture of quantitative enthusiasm was helpful for
47
48 risk experts to ‘displace blame and protect their autonomy’ (p. 241), in the case of Banca
49
50 Valle external pressures after the crisis helped increase risk experts’ demand for a greater
51
52 involvement in the strategic arena beyond mere risk quantifications.
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3 Nevertheless, it was only with the new risk reporting system that the patterns of risk
4 experts' power dependencies in relation to management accountants changed. Also,
5 following external pressures for change and the adoption of a new organizational structure for
6 the RM area, the risk experts acquired the capacity for action necessary to move towards the
7 new holistic template within the bank. Through these new internal dynamics (and despite the
8 apparent failure of risk management prescriptions within the broader institutional context),
9 the prevailing assumptions of the holistic template spread inside the bank, allowing for a
10 more holistic risk awareness (beyond the mere quantification of risk) to enter strategic
11 discussions at the Board level [*'that should be my task [...] going in front of directors and*
12 *telling them "if these are your objectives, you should do this to achieve them" ...'* – Head of
13 the RM service, quoted above].

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27 The move towards the holistic template within the bank was also facilitated by the
28 way in which the risk experts mobilized their skills and constructed the new monthly risk
29 report, combining risk quantification with broader qualitative information and face-to-face
30 explanations and communications with the Board. The experience and intuition of the risk
31 experts, and particularly of the Head of the RM area, were thus crucial to the shift from a risk
32 measurement approach to what Mikes (2011) defined as a 'risk envisionment' style.

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41 Overall, the case of Banca Valle shows that external risk management prescriptions
42 did have an impact within the bank through internal dynamics between roles, which allowed
43 an evolving awareness and a broader (holistic) conception of risk to enter decision-making
44 processes at the Board level. In so doing, the aspiration towards a sort of risk management
45 *ideal* persisted over time and over evolving templates within the bank.

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53 ----- Insert here Figure 3 -----
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55 56 **5. Conclusions** 57 58 59 60

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3 This paper sheds light on the role of roles during processes of risk management change. In
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5 particular, it suggests that changes in risk management within organizations, and especially
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7 the role of roles within these processes, can be explored through the lens of an institutional
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9 perspective.
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12 Although recent studies have investigated risk management practices in specific
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14 organizational settings (see among others Mikes, 2009; 2011), to the best of our knowledge
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16 they have not probed the dynamics of risk management change over an extended period of
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18 time. Relying upon the longitudinal study of Banca Valle (in the years 2000-2012), this paper
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20 represents one of the few studies to explore the ongoing interplay between external pressures
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22 and intra-organizational dynamics during processes of risk management change within a
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24 bank.
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28 In this respect, our research provides various contributions. Firstly, it shows that
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30 changes in risk management within organizations do not occur swiftly and only as a result of
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32 external recommendations or prescriptions. Instead, the way in which risk management
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34 evolves over time is influenced by both external pressures and intra-organizational dynamics,
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36 which gradually affect the patterns of interaction between roles at the micro level of the
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38 organization. To investigate risk management change, we relied upon the theoretical insights
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40 offered by Greenwood and Hinings (1993; 1996). Whereas Greenwood and Hinings' (1993;
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42 1996) framework has been used recently in accounting literature to explain different patterns
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44 of accounting change within organizations (Liguori & Steccolini, 2012), to the best of our
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46 knowledge it has never been adopted to specifically explore risk management change. By
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48 drawing upon Greenwood and Hinings' (1996) definitions of institutional templates and
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50 intra-organizational dynamics, we showed that within Banca Valle external pressures towards
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52 different risk management templates were filtered through different and evolving intra-
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3 organizational dynamics (i.e. interest dissatisfaction, competitive value commitment, power
4 dependencies, capacity for action) over different periods of time.
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7 Secondly, in exploring risk management change, the case of Banca Valle provides
8 evidence on the role of roles in influencing the way in which risk management templates are
9 interpreted and develop inside banks. In particular, we focused on the role of risk experts and
10 management accountants and on their interactions with top executives (e.g., in our case, top
11 management and directors). In this context, our paper shows how certain roles are able to
12 actively contribute to the diffusion of ideas and assumptions about risk management that
13 originated in the external environment throughout the organization. In our case, in the first
14 phase (2000-2006) the assumptions of the risk-based management template spread inside the
15 bank through the risk experts' power dependencies in relation to the management
16 accountants, as well as through the management accountants' capacity for action. In the
17 second phase (2006-2009) both the competitive value commitment between the risk experts
18 and management accountants and risk experts' growing interest dissatisfaction prepared the
19 ground for change towards the holistic template. This change occurred in the third phase
20 (2009-2012), through new patterns of power dependencies and the risk experts' capacity for
21 action. Thus, our study adds to the recent literature on the role of risk experts (e.g. Mikes,
22 2011; Mikes et al., 2013), suggesting that their actual function inside organizations depends
23 on their specific interests, the different templates they support, and the shifts in power for
24 control over key information.
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47 Thirdly, our research highlights the relevance of reporting systems in influencing
48 dynamics between roles within the process of risk management change. Importantly, we
49 showed that the roles that control the main information flows within the reporting systems
50 influence the prevailing assumptions about risk management within the organization. In our
51 case, changes towards the risk-based management and the holistic templates were supported
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3 respectively by the management accountants when they controlled the system of VBM
4 reporting to the top managers, and the risk experts when they controlled the new risk
5 reporting system (based on the monthly risk report) for the Board. In our case the
6 mobilization of risk experts' technical and managerial capabilities to construct the new
7 monthly risk report allowed them to claim more *space* within strategic decision-making, thus
8 enabling the process of risk management change. As a result, we corroborate recent claims
9 (see Mikes et al., 2013) about the importance of the *tools* used by risk experts in allowing
10 them to gain influence at the top organizational levels.
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21 Finally, we shed light on the apparent contradiction between the supposed failure of
22 risk management *in practice* and the ongoing and expanding quest for (and interest in) a 'risk
23 management ideal' (Mikes, 2011) and risk management prescriptions (Huber & Scheytt,
24 2013). In particular, we show that this contradiction may be explained at a micro
25 (organizational) level by looking at the intra-organizational dynamics that help introduce and
26 develop the assumptions underlying risk management templates inside organizations. Within
27 Banca Valle, the evolving nature of the enabling and precipitating dynamics between roles
28 allowed a changing awareness of risk management (from a risk-return awareness to a broader
29 strategic concept of risk beyond *numbers*) to develop in relation to risk management
30 structures and systems, reflecting different templates and moving beyond the apparent
31 failures of external prescriptions. Whereas risk awareness per se is not enough to ensure the
32 actual use of risk information within strategic decision-making processes, in our case it
33 sustained the search for *more* risk management, stimulating its ongoing evolution inside the
34 bank. Thus, we extend Mikes (2011) by providing evidence of how the shift from a risk
35 measurement approach to what she referred to as a 'risk envisionment' approach can be
36 dependent upon the interplay between external pressures and intra-organizational dynamics,
37 within a process of change that occurs over an extended period of time.
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3 In offering these contributions, this paper is not without its limitations. Being a
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5 longitudinal case study referring to an extended period of time, the informants'
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7 interpretations of risk management change (which in some cases provided retrospective
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9 information on the role of roles) may have been affected by their overall knowledge of the
10
11 entire *story* of risk management change within the bank, as well as by their own subjective
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13 perceptions. Moreover, as some of the informants offered information about their own role,
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15 they may have attempted to make their role appear more *strategic* than it actually was.
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17 Although our data triangulation with internal documents (and between different informants)
18
19 attempted to limit these kinds of bias, some distortions may still remain. Nonetheless,
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21 understanding individuals' subjective perceptions was important to us in clarifying the
22
23 internal dynamics between roles. Moreover, we focused our analysis on the roles whose
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25 participation in the process of risk management change was more evident (e.g. risk experts,
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27 management accountants, top managers, directors), but we acknowledge that other roles
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29 (such as business lines and operational staff) could be affected by processes of change.
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34 As our findings are limited to a single case, further longitudinal studies are necessary
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36 to explore processes of risk management change. In particular, more research is needed to
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38 understand the degree (and actual significance and implications) of *success* and *failure* of risk
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40 management structures and systems within different organizational settings, as well as the
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42 influence of individuals' perceptions about *who they are* in relation to processes of change.
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44 Future studies could also explore the more subtle (and *invisible*) consequences of risk
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46 management change. Indeed, researching risk management at the micro-level of
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48 organizations is important to understand the actual functioning and *practice* of risk
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50 management in the context in which it develops.
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Table 1 – Interviews schedule

Role of the informant	Code	Years in charge for the role	N. of interviews from 2001 to 2004	N. of interviews from 2009 to 2012
Chief Financial Officer	CFO	2010-2012		1
Head of the RM service (1)	HRM1	2000-2006		1
Head of the RM service (2) <i>(RM area from 2009)</i>	HRM2	2006-2011		3
Risk expert in the RM service (1) <i>(RM area from 2009)</i>	RE1	2002-2008	1	1
Risk expert in the RM service (2) <i>(RM area from 2009)</i>	RE2	2006-2012		1
Risk expert in the RM service (3) <i>(RM area from 2009)</i>	RE3	2009-2012		1
Head of the PCA&RM area <i>(P&C area from 2006)</i>	HPCRM	2001-2009	5	3
Management accountant in the PCA&RM area (1) <i>(P&C area from 2006)</i>	MA1	2002-2010	1	1
Management accountant in the PCA&RM area (2) <i>(P&C area from 2006)</i>	MA2	2005-2009		1
Head of the P&C area	HPC	2010-2012		3
Head of the Organization area	HO	2010-2012		2
Member of the Organization area (1)	O1	2002-2010	1	
Member of the Organization area (2)	O2	2001-2006	1	
Member of the CBD's staff	SCBD	2008-2011		2
Head of the Internal Auditing area	HIA	2005-2010		1
Member of the Internal Auditing area	IA	2001-2006	1	
			10	21

Figure 1 – Information flows between the PCA&RM area and the top management of the bank

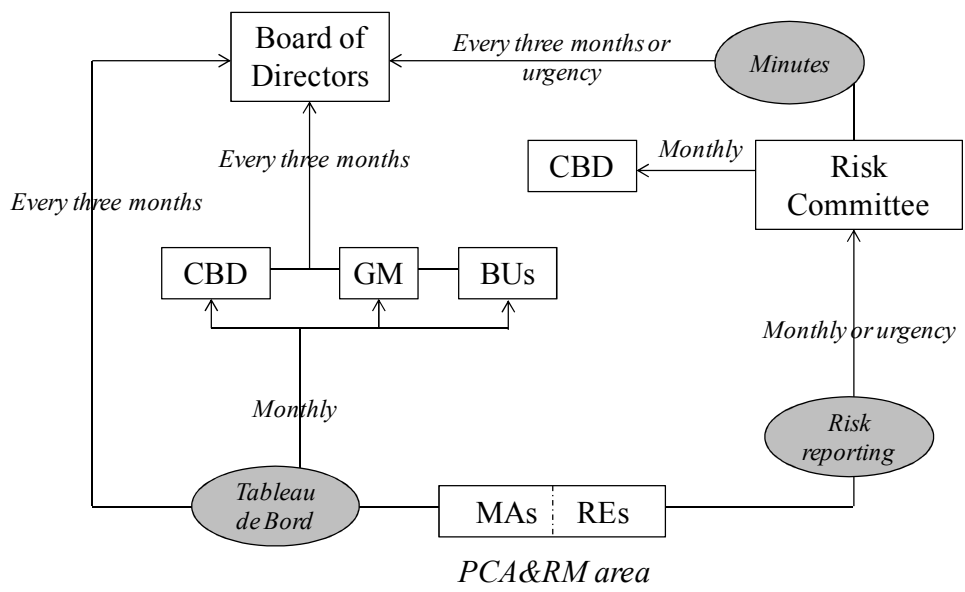


Figure 2 – Information flows between the RM area and the top management of the bank

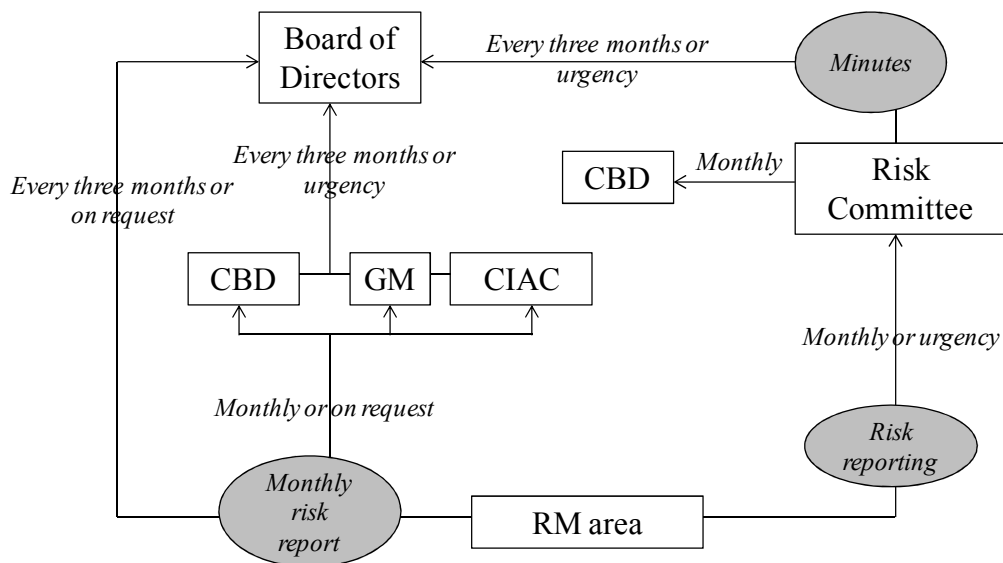
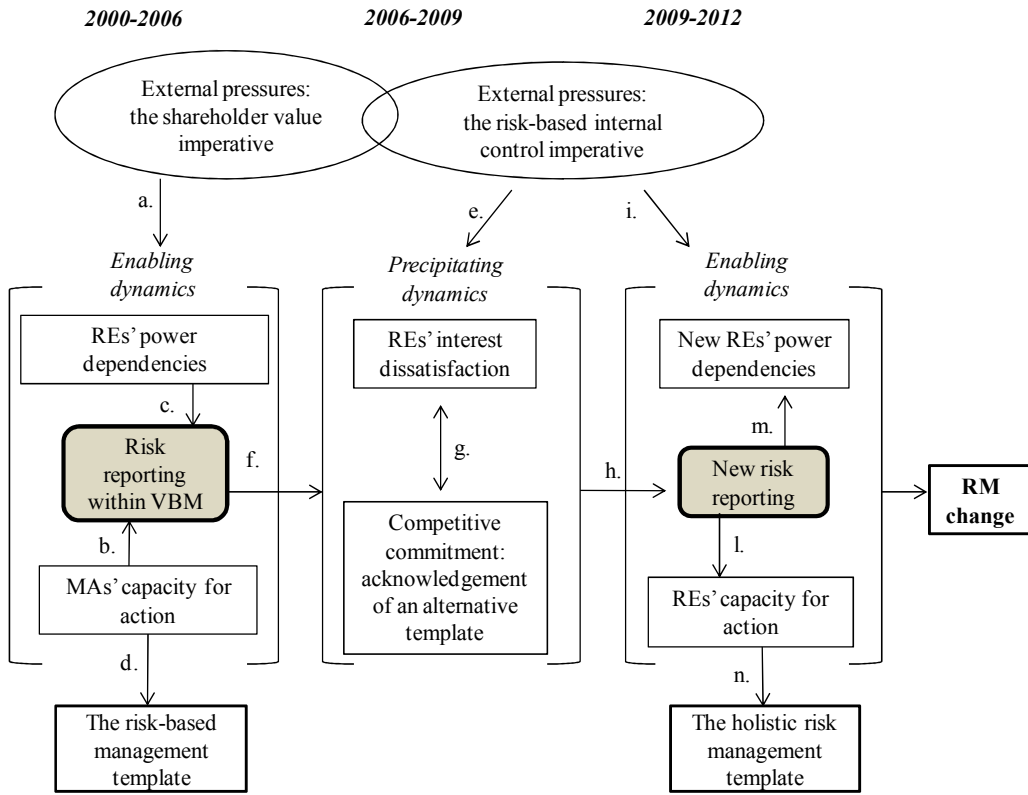


Figure 3 – RM change within Banca Valle



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INTERVIEW PROTOCOL

1. Interview strategy

The main purpose of the interviews was to collect information on risk management change within the selected bank, as well as on the changes in the internal dynamics between roles. In particular, interviews were conducted with those organizational roles that were more involved in the process of risk management change.

Hence, interviews were firstly conducted with the Chief Financial Officer (CFO), the former and the current Heads of the Planning & Control area, the former and the current Heads of the Risk Management area, members of the Chairman's staff, of the Risk Management area and of the Planning & Control area. The aim was to collect data on the main changes occurred in risk management practices and the related changes in organizational roles and their interactions.

Secondly, interviews were conducted also with the Head and members of the Organization area and of the Internal auditing area in order to understand the changes in the organizational structure, as well as the pressures for change coming from external regulations.

Our meetings with the key informants were based on semi-structured interviews. In particular, we adopted an interview guide to ask the main questions to the informants. These questions concerned the main research themes: background to the company, changes in risk management, role of roles. To avoid possible bias, we let informants talk freely about the main points that were asked, allowing new issues to come out from the interviews, and thus new questions were eventually asked as a result of what the informants were saying.

Typically, the same basic set of questions was made to those respondents sharing similar organizational roles. Hence, we adopted four different interview guide samples (reported below) to frame questions for: risk experts, management accountants, top managers, and other roles.

Additionally, some informants were interviewed more than once during the research period in order to verify the preliminary findings and keep track of any major change occurred in the meantime.

Most of the interviews were recorded and transcribed into electronic files. The initial interviews with the ex-Head of the P&C area were not recorded to ensure that the informant would talk freely about the various issues (without being put off by the presence of the recorder) and to give him the necessary time to gain confidence in the research methodology. Once we believed that this confidence was achieved, we started to record the interviews with the informant's permission.

2. Interview guide samples

Following, three samples of interview guides will be presented referring, respectively, to the group of risk experts (as we labeled the members of the Risk Management area), the group of management accountants (as we labeled the members of the Planning & Control area), the top management (e.g. CFO, members of the Chairman's staff), and other roles.

Interview guide sample for the group of risk experts

A. Background information of the interviewee (e.g. name, position, main tasks and responsibilities, career pattern in the bank, etc.) and of the bank (e.g. history, mission, major events in the last years, etc.)

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4 B. General questions relating to changes in risk management practices over the years:

- 5 (1) Can you describe the main features of the current risk management practices in the bank?
6 How do you characterize these practices?
7
8 (2) Are you satisfied with how the top management of the bank deals with risk management?
9
10 (3) Which are the main changes in risk management the bank faced in the last years?
11
12 (4) Why do you think such changes happened?
13
14 (5) From where did the main pressures for change come?
15
16 (6) What do you think about this process of change? Which elements did it mainly involve?

17 C. General questions relating to changing organizational roles:

- 18 (1) How do you consider the role of risk managers? Has it changed in the last years? Why?
19
20 (2) What do you believe are the major changes in this role in the bank?
21
22 (3) Which are the main interactions between the Risk Management area and top
23 management/Board of Directors? How did they change?
24
25 (4) Which are the main interactions between the Risk Management area and the Planning &
26 Control area? How did they change?
27
28 (5) Which are the main processes and tools for the exchange of the information flows between
29 the Risk Management area and top management/Board of Directors? How did they change?
30
31 (6) Which are the main processes and tools for the exchange of the information flows between
32 the Risk Management area and the Planning & Control area? How did they change?

33 **Interview guide sample for the group of management accountants**

34 A. Background information of the interviewee (e.g. name, position, main tasks and responsibilities,
35 career pattern in the bank, etc.) and of the bank (e.g. history, mission, major events in the last years,
36 etc.)
37

38 B. General questions relating to changes in risk management and management accounting practices
39 over the years:
40

- 41 (1) Can you describe the main features of the current management accounting practices in the
42 bank? How do you characterize these practices?
43
44 (2) How is the planning and control activity developed?
45
46 (3) How are risk management and management accounting practices related to each other in
47 terms of processes and tools?
48
49 (4) Are you satisfied with how the top management of the bank deals with the planning and
50 control activities?
51
52 (5) Which are the main changes in management accounting practices the bank faced in the last
53 years? Why do you think such changes happened?
54
55 (6) What do you believe are the main relations between these changes and the evolution of risk
56 management?

57 C. General questions relating to changing organizational roles:

- 58 (1) How do you consider the role of management accountants? Has it changed in the last years?
59 Why?
60

- (2) How do you consider the role of risk managers? Has it changed in the last years? Why?
- (3) What do you believe are the major changes in these two roles in the bank?
- (4) Which are the main interactions between the Planning & Control area and top management/Board of Directors? How did they change?
- (5) Which are the main interactions between the Planning & Control area and the Risk Management area? How did they change?
- (6) Which are the main processes and tools for the exchange of the information flows between the Planning & Control area and top management/Board of Directors? How did they change?
- (7) Which are the main processes and tools for the exchange of the information flows between the Planning & Control area Risk Management area? How did they change?

Interview guide sample for the top management

A. Background information of the interviewee (e.g. name, position, main tasks and responsibilities, career pattern in the bank, etc.) and of the bank (e.g. history, mission, major events in the last years, etc.)

B. General questions relating to changes occurred in the bank over the years:

- (1) Can you describe the main changes occurred in the bank over the years? What did they entail in terms of organizational strategies?
- (2) What do you believe are the main effects of new regulations and external pressures on the activity of the bank?
- (3) How do you think the attitude of the Board towards risk management changed in the last years?
- (4) How is risk information considered during strategic decision-making processes?

C. General questions relating to changing organizational roles:

- (1) How do you consider the role of risk managers? Has it changed in the last years? Why?
- (2) What do you believe are the major changes in the role of risk managers in the bank?
- (3) Which are the main interactions between the top management and the Planning & Control area? How did they change?
- (4) Which are the main interactions between the top management and the Risk Management area? How did they change?
- (5) Which are the main processes and tools for the exchange of the information flows between the Planning & Control area and top management? How did they change?
- (6) Which are the main processes and tools for the exchange of the information flows between the Risk Management area and the top management? How did they change?

Interview guide sample for other roles

A. Background information of the interviewee (e.g. name, position, main tasks and responsibilities, career pattern in the bank, etc.) and of the bank (e.g. history, mission, major events in the last years, etc.)

B. General questions relating to changes occurred in the bank and in risk management practices:

- (1) Can you describe the main changes occurred in the bank over the years? What did they entail in terms of organizational strategies?
- (2) Which are the main changes in risk management the bank faced in the last years?
- (3) What do you believe are the main effects of new regulations and external pressures on the activity of the bank?
- (4) What do you believe are the main effects of new regulations and external pressures on risk management practices within the bank?

C. General questions relating to changing organizational roles:

- (1) How do you consider the role of risk managers? Has it changed in the last years? Why?
- (2) What do you believe are the major changes in the role of risk managers in the bank?
- (3) Which are the main changes in the relation between the Risk Management area and your organizational function?
- (4) Do you think that changes in risk management practices have affected the activity of your function? In which ways?

3. Data coding procedures

Most of the interviews – typically lasting two hours – were recorded and transcribed into electronic files (Word documents). When recording was not possible (e.g. in case of some off-recording comments), notes were immediately taken and then reported at the bottom of the related transcription.

After the transcriptions, each interview was read in-depth and this (combined with the documentary research) allowed us to identify three main phases of time (i.e. 2000-2006; 2006-2009; 2009-2012) into which changes in risk management practices were observable inside the bank.

During this process of analysis, we coded all the transcript evidence according to the informants, the phase of time, and the elements of our theoretical framework (precipitating dynamics - interests dissatisfaction and value commitments; enabling dynamics - power dependencies and capacity for action).

Following, we report the main criteria for data coding.

Informants	Code
Head of the RM service (1)	HRM1
Risk expert in the RM service (1)	RE1
Head of the PCA&RM area	HPCRM
Management accountant in the PCA&RM area (1)	MA1
Member of the CBD's staff	SCBD
<i>Etc.</i>

Dynamics		
precipitating	interests dissatisfaction	PID
	value commitments	PVC
enabling	power dependencies	EPD
	capacity for action	ECFA

Below, we report an extract from the table we built in a Microsoft Excel file to analyze the main evidence according to our theoretical framework and identify specific patterns emerging from the interviews.

Numbers in boxes refer to the specific Word file of the transcription, and the specific pages, in which evidence of the various elements of the framework (for each phase) was found. In so doing, we could identify all transcript evidence concerning each dynamic, for each period and key informant, to support the case analysis and the discussion of each element of the framework.

Informant code	2000-2006				2006-2009				2009-2012			
	PID	PVC	EPD	ECFA	PID	PVC	EPD	ECFA	PID	PVC	EPD	ECFA
HRM1			<i>F.1, p. 3</i>		<i>F.2, p. 4</i>	<i>F.1, p. 5,10</i>					<i>F.3, p. 7</i>	
RE1						<i>F.6, p. 3,5,9</i>					<i>F.6, p. 3, 5, 11</i>	<i>F.6, p. 3</i>
HPCRM			<i>F.5, p. 5,6</i>		<i>F.5, p. 2, 3</i>	<i>F.5, p. 4,6</i>					<i>F.7, p. 1, 8, 9</i>	<i>F.7, p. 8</i>
MA1				<i>F.4, p.5,7</i>								<i>F.4, p. 5, 7, 9</i>
SCBD			<i>F.8, p. 8,9</i>									<i>F.9, p. 2, 4, 5</i>
Etc.